Comprehensive Annual Financial Report

City of Athens, Tennessee



For The Year Ended June 30, 2006

CITY OF ATHENS, TENNESSEE

COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED JUNE 30, 2006

> Prepared by: Department of Finance

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REPORT OF INDEPENDENT CERTIFIED PUBLIC ACCOUNTANTS ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

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INTRODUCTORY SECTION

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CITY OF ATHENS

Michael L. Keith, CPA Director of Finance

Honorable Mayor, Members of the City Council and Citizens of the City of Athens, Tennessee

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and an audit in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the comprehensive annual financial report of the City of Athens for the fiscal year ended June 30, 2006.

This report consists of management's representations concerning the finances of the City of Athens. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City of Athens has established a comprehensive internal control framework that is designed both to protect the city's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City of Athens' financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City of Athens' comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City of Athens' financial statements have been audited by Neal, Scouten and McConnell, P.C., a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Athens, for the fiscal year ended June 30, 2006, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the City of Athens' financial statements, for the fiscal year ended June 30, 2006, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City of Athens' MD&A can be found immediately following the report of the independent auditors.

PROFILE OF THE CITY OF ATHENS

The City of Athens, incorporated in 1891, is located in the southeastern part of the state, midway between the metropolitan cities of Knoxville and Chattanooga. This unique location affords the citizens of the City of Athens the ability to quickly access the amenities of two metropolitan areas. In addition, its proximity to the mountains of east Tennessee, the Tennessee River, and whitewater rafting makes it attractive to a wide range of individuals. The City of Athens serves a population of 13,334 and occupies a land area of approximately 14 square miles.

The City of Athens operates under the council-manager form of government, as authorized under Chapter 455 of the Private Acts of 1953. The five council members are elected at large. All elections are non-partisan, and the terms are for four years. Elections are held every two years on the first Tuesday in November so that only two or three seats are up for election at any given time. The council members select the Mayor and Vice-Mayor every two years at the council meeting in November following the election. Policy-making and legislative authority are vested in the council. The council is responsible, among other things, for passing ordinances, adopting the budget, appointing committees, hiring the city manager, and appointing the city attorney and city judge. The city manager is responsible for carrying out the policies and ordinances of the city council, for overseeing the city's day-to-day operations, and for appointing the heads of the various departments.

The city provides a full range of services which include police and fire protection; sanitation services; the construction and maintenance of highways, streets, and infrastructure; recreational activities and cultural events. In addition to general government activities, the governing body appoints the Athens Utilities Board and approves the annual budget and debt issues for the Athens City Schools; therefore, these activities are reported separately within the financial statements of the City of Athens. However, the Athens Housing Authority, the McMinn County Economic Development Authority, the E. G. Fisher Library, and the Athens Health and Educational Facilities Board have not met the established criteria for inclusion; and, accordingly, are excluded from this report.

The annual budget serves as the foundation for the City of Athens' financial planning and control. The council reviews capital outlay needs each year at their annual retreat in January/February. The finance department compiles budgetary information to be distributed to the departments by February 28. Budget requests are submitted to the finance director in March, at which time the finance department compiles the data and makes revenue estimates. Budget hearings are held in April of each year with the department heads. In early May, the City Manager and/or Director of Finance makes a formal balanced budget presentation to the city council.

After much review and debate among the council, the budget is revised to include any recommendations of the city council. A revised budget is submitted to city council at the May council meeting. The council is required to hold a public hearing on the proposed budget and to adopt a final budget and tax rate by June 30 each year, which is the close of the city's fiscal year. The appropriated budget is prepared by fund, function (e.g., public safety), department (e.g., police) and division (e.g., patrol). Department heads may make transfers within a division, but transfers of appropriations between divisions and funds require approval of the city council. Budget to actual comparisons are provided in this report for each governmental fund for which an appropriated annual budget has been adopted.

Local Economy

Major industries located within the city include several automotive parts suppliers, manufacturers of electrical components and plastics, and a producer of dairy products.

The unemployment rate has varied over the past decade. In 1996, the rate was 8.9%, with the highest rate being 8.9%, the lowest rate being 4.4%, and the current rate of 6.3%. During the past ten years, Denso Manufacturing has grown from a vacant parcel of land to an employer of approximately 1,100 individuals.

During the past ten years, the governments expenses related to education have increased in both percentage and amount. This is due to the increased state funding for The Basic Education Program (BEP) and the funding for the renovations.

During the same ten-year period, taxes and intergovernmental revenues have increased in both amount and percentage. Property tax collections have grown because of the growth of Denso and personal property tax growth through the entire city. Sales taxes have also continued to grow since Athens now accounts for approximately 80 percent of sales tax collections within McMinn County. Intergovernmental increases are a result of the BEP funds from the state.

Long-Term Financial Planning

Unreserved, undesignated fund balance in the general fund (51 percent of total general fund revenues) has continued to grow over the past ten years. The policy has been to maintain approximately 2 to 3 months of expenditures in fund balance (approximately 17 to 25 percent). The excess has typically been transferred to the capital improvement fund to accumulate funds for large capital items and grant matching funds. These funds are currently being held in the general fund and will be transferred to the capital improvement fund items as identified by the council.

The city has identified approximately \$22,000,000 in capital funding items. The policy for the city has been to fund many of these types of projects with grant monies or the funds accumulated in the capital improvement fund. The city is anticipating the development of additional walking trails and a new road at the Athens Regional Park along with new sidewalks throughout the City. The total cost is estimated to be approximately \$800,000 and is funded primarily by federal and state grants.

Relevant Financial Policies

The City continues to receive payments on federally forfeited funds. Future payments are expected but will be determined as various aspects of the legal proceedings are concluded. It is the City of Athens' policy that "onetime" resource inflows not be used for operating purposes. Accordingly, these funds will be used to provide additional equipment for the police department that will enhance the services offered. Several items relate to enhancements for the radio system for the department.

Major Initiatives

Several transportation-related projects are expected to begin during the next several years. These include the signalization of Congress Parkway at Velma Road and Congress Parkway at Rocky Mount Road. These will be funded with federal highway funds. The state is in the planning process for widening Highway 30 between Athens and Etowah to a four lane highway. Construction is expected to begin in 2009. It is expected that traffic will increase in the city as a result of this and may require

changes and upgrades to the streets and signalizations over future years. The city and McMinn County have been in discussions with the State of Tennessee concerning the location of a bypass to improve traffic flow in the area. The City is reviewing capital and personnel needs for the fire department as a result of its fire class rating decreasing from a 3 to a 4.

Awards and Acknowledgements

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Athens for its comprehensive annual financial report (CAFR) for the fiscal year ended June 30, 2005. This was the fourteenth consecutive year that the city has received this prestigious award. In order to be awarded a Certificate of Achievement, the city published an easily readable and efficiently organized CAFR. This report satisfied both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this CAFR on a timely basis was made possible by the dedicated service of the entire staff of the finance and administration departments. Credit must also be given to the mayor, city council, and the city manager for their unfailing support for maintaining the highest standards of professionalism in the management of the City of Athens' finances.

Respectfully submitted,

Michael Q. Keth

Michael L. Keith Director of Finance

September 9, 2006

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Athens Tennessee

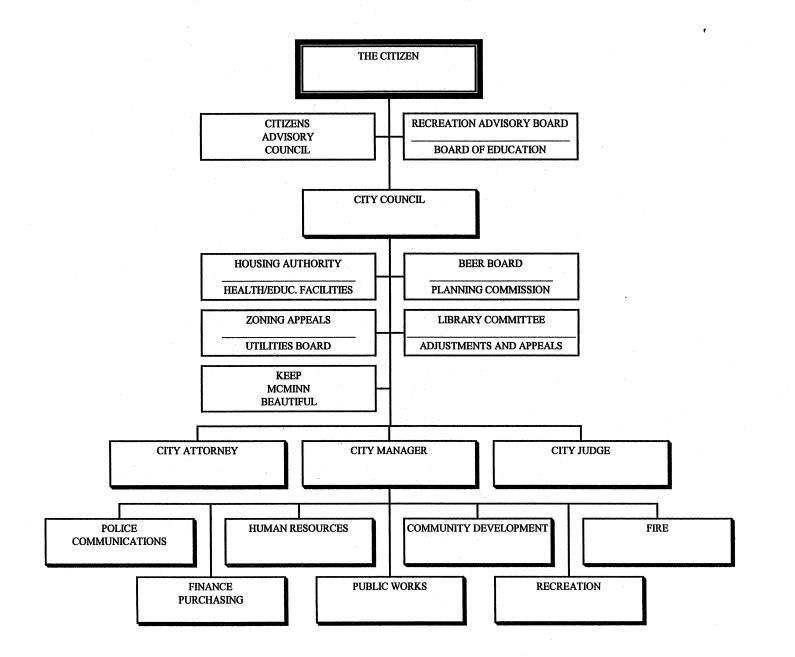
For its Comprehensive Annual Financial Report for the Fiscal Year Ended June 30, 2005

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



President

Executive Director



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CITY OF ATHENS, TENNESSEE LIST OF PRINCIPAL OFFICIALS June 30, 2006

City of Athens

John Proffitt, Jr. William Bo Perkinson Charles Myers Dick Pelley Shannon Alvey

Mitchell B. Moore H. Chris Trew Donald B. Reid Michael L. Keith Rita C. Brown Vacant

Harold R. Hunter Charles T. Zeigler Robert G. Miller Austin Fesmire Shawn Lindsey

Athens City Board of Education

Michael L. Bevins Stan McKee Sandra Boyd Harold Powers Jim Nelson Chris Liner

Craig D. Rigell Becky Simpson Pete Harrell Diana Calfee Yvonne Raper Eddie Arnold Diane Frank

Athens Utilities Board

Charles J. Liner Joe Hutton R. Carter Runyan Linda Derrick William Bo Perkinson

Eric Newberry Doug Rodgers Nicholas H. Fortson Bob Ingram Jill Davis Wayne Scarbrough

- Mayor Vice-Mayor Council Member Council Member Council Member
- City Manager City Attorney City Judge Director of Finance Director of Human Resources Director of Administrative and Emergency Services Director of Community Development Police Chief Fire Chief Director of Parks & Recreation Director of Public Works
- Chairman Vice-Chairman Secretary Treasurer Board Member Board Member

Director of Schools Supervisor of Instruction Supervisor of Attendance & Transportation Supervisor of Special Education & Federal Projects Supervisor of Food Services Supervisor of Maintenance Supervisor of Financial Services

Chairman Vice-Chairman Board Member Board Member Board Member

General Manager Superintendent of Accounting Superintendent of Power Superintendent of Gas Superintendent of Water/Wastewater Director of Communications This page intentionally left blank.

FINANCIAL SECTION

NEAL, SCOUTEN & McCONNELL, P.C. CERTIFIED PUBLIC ACCOUNTANTS 633 Chestnut Street Suite 1440 Republic Centre Chattanooga, Tennessee 37450-1440

Report of Independent Certified Public Accountants on Financial Statements

To the City Council City of Athens Athens, Tennessee

We have audited the accompanying financial statements of the governmental activities, the businesstype activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Athens, Tennessee, as of and for the year ended June 30, 2006, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Athens, Tennessee's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Athens, Tennessee, as of June 30, 2006, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated September 9, 2006, on our consideration of the City of Athens, Tennessee's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

The management's discussion and analysis on pages B-1 - B-9 and the required supplemental information on pages 46-51 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplemental information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Athens, Tennessee's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, the budgetary comparison schedule on page 54, the schedule of expenditures of federal and state awards, statistical data, and the financial schedules as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements, the budgetary comparison schedule on page 54, the schedule of expenditures of federal and state awards, and the financial statements. The combining and individual nonmajor fund financial statements, the budgetary comparison schedule on page 54, the schedule of expenditures of federal and state awards, and the financial schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements taken as a whole. The introductory section and statistical data have not been subjected to the audit of the basic financial statements taken as a whole. The introductory section and statistical data have not been subjected to the auditing procedures applied in the audit of the basic financial statements applied in the audit of the basic financial statements taken as a whole. The introductory section and statistical data have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Neal, Scouten & MElonnell, P.C.

Chattanooga, Tennessee September 9, 2006

As management of the City of Athens, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City of Athens for the fiscal year ended June 30, 2006. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found in pages A-1 to A-4 of this report.

Financial Highlights

- The assets of the City of Athens exceeded its liabilities at June 30, 2006, by \$19,030,074 (net assets). Of this amount, \$6,433,041 (unrestricted net assets) may be used to meet the City's ongoing obligations to citizens and creditors.
- Net assets increased by \$2,155,746, an increase of 12.8% compared to fiscal year 2005. The City of Athens' changes in net assets is detailed in the chart on page B-6 of this report. Total revenues increased \$1,719,770, primarily due to grant revenues and sales tax collections. Expenses decreased \$2,254,691 due to a decrease in appropriations from fiscal year 2005 for the Athens City Schools for renovations.
- As of the close of the current fiscal year, the City of Athens' governmental funds reported combined ending fund balances of \$10,488,510. Only 22.8% is reserved for specific purposes, and the remaining 77.2%, or \$8,100,330, is available for spending at the City's discretion (unreserved fund balance).
- At the end of the current fiscal year, unreserved fund balance for the general fund was \$6,842,952, or 59.6% of total general fund expenditures. Expenditures do not include transfers to other funds, which totaled \$790,000 in the City's general fund.
- The City of Athens continued debt borrowing up to the approved amount of \$6,300,000 for renovations at the Athens City Schools. The first draw was in February 2004 and will be drawn down through February 2007 with repayment being made through 2018. This debt has been borrowed through the Public Building Authority of Clarksville, Tennessee.

Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction of the City of Athens' basic financial statements. The City of Athens' basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Athens' finances, in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of the City of Athens' assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City of Athens is improving or deteriorating.

The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Athens that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Athens include general government, public safety, highways and streets, education, economic development, and culture and recreation. The business-type activities of the City of Athens include the Conference Center Fund and the Sanitation Fund.

The government-wide financial statements include not only the City of Athens itself (which is the primary government), but also the legally separate entities Athens Board of Education and Athens Utilities Board. However, the Athens Housing Authority, the McMinn County Economic Development Authority, the E. G. Fisher Library, Athens Parks Foundation, Inc., and the Athens Health and Educational Facilities Board are not legal entities of the City of Athens, and, accordingly are excluded from this report.

The government-wide financial statements can be found on pages 3-4 of this report.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Athens, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Athens can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Athens maintains six individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund and the debt service fund, which are considered to be major funds. Data from the other four governmental funds are combined into a single aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements later in this report beginning on page 52.

The City of Athens adopts an annual appropriated budget for its governmental funds. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 5-8 of this report.

Proprietary funds. The City of Athens maintains two different types of proprietary funds: enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City of Athens uses enterprise funds to account for its Southeast Tennessee Trade and Conference Center operations and sanitation services. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City of Athens' various functions. The City of Athens uses an internal service fund to account for its fleet of vehicles. Because this service predominantly benefits governmental rather than business-type functions, it has been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary funds financial statements provide separate information for the Southeast Tennessee Trade and Conference Center operations and sanitation fund, both of which are considered to be major funds of the City of Athens. Since there is only one internal service fund, it is presented in the proprietary fund financial statement.

The basic proprietary fund financial statements can be found on pages 9-11 of this report.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City of Athens' own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 14-45 of this report.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City of Athens' progress in funding its obligation to provide pension benefits to its employees. Required supplementary information can be found on pages 46-51 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information on pensions. Combining and individual fund statements and schedules can be found on pages 52-54 of this report.

Government-wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City of Athens, assets exceeded liabilities by \$19,030,074 at the close of this fiscal year.

The largest portion of the City of Athens net assets (54%) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment), less any debt used to acquire those assets that is still outstanding. The City of Athens uses these capital assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the City of Athens' investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. Unrestricted net assets total 34% of net assets and may be used to meet the government's ongoing obligations to its citizens and creditors. The City has accumulated funds for capital project needs as approved by Council and debt service. Restricted net assets comprise 12% of net assets. These resources are subject to external restrictions on how they may be used.

At June 30, 2006, the City of Athens is able to report positive balances in all categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities and its component units.

City of Athens Net Assets

| | Governmental Activities | | Business-ty | pe Activities | Total | | |
|---|--|--|--|--|--|--|--|
| | 2006 | 2005 | 2006 | 2005 | 2006 | 2005 | |
| Current and other assets Capital assets Total assets | \$19,187,059 <u>10,676,850</u> <u>29,863,909</u> | \$17,357,205 10,300,707 27,657,912 | \$ 758,637 <u>1,456,036</u> <u>2,214,673</u> | \$ 608,213 <u>1,587,133</u> <u>2,195,346</u> | \$19,945,696 <u>12,132,886</u> <u>32,078,582</u> | \$17,965,418 <u>11,887,840</u> _29,853,258 | |
| Long-term liabilities Other liabilities | 7,513,294 5,509,712 | 7,327,931 5,612,317 | 25,502 | 38,682 | 7,513,294 5,535,214 | 7,327,931 5,650,999 | |
| Total liabilities Invested in capital assets, net of related debt | <u>13,023,006</u> 8,795,550 | <u>12,940,248</u> | 25,502 | 38,682 | 13,048,508 | 12,978,930 | |
| Restricted Unrestricted | 2,345,447 <u>5,699,906</u> | 8,003,707 1,943,236 <u>4,770,721</u> | 1,456,036 | 1,587,133 - 569,531 | 10,251,586 2,345,447 6,433,041 | 9,590,840 1,943,236 5,340,252 | |
| Total net assets | <u>\$16,840,903</u> | <u>\$14,717,664</u> | <u>\$ 2,189,171</u> | <u>\$ 2,156,664</u> | <u>\$19,030,074</u> | \$16,874,328 | |

Governmental activities. Governmental activities increased the City of Athens' net assets by \$2,123,239 which accounts for most of the total increase in the net assets of the City of Athens. The majority of this increase is due to an increase in federal forfeitures, increases in sales tax collections, and a decrease in the funding for education expenses as much of the renovation expenses were done in the prior 2 years.

Business-type activities. Business-type activities increased the City of Athens' net assets by \$32,507. This increase was the result of an increase in monthly residential fee and a reduction of expense in the sanitation fund.

Key elements of this increase in net assets are as follows:

City of Athens Changes in Net Assets

| | Government | al Activities | Business-ty | pe Activities | Total | | |
|---------------------------|--------------|---------------|--------------|---------------|--------------|--------------|--|
| | 2006 | 2005 | 2006 | 2005 | 2006 | 2005 | |
| | | | | | | | |
| Revenues: | | | | | | | |
| Program revenues: | | | | | | | |
| Charges for services | \$ 908,799 | \$ 829,764 | \$ 796,343 | \$ 753,302 | \$ 1,705,142 | \$ 1,583,066 | |
| Operating grants and | | | | | | | |
| contributions | 932,309 | 568,915 | · · · - | _ | 932,309 | 568,915 | |
| Capital grants and | | | | | | | |
| contributions | 406,067 | 180,797 | · | _ | 406,067 | 180,797 | |
| General revenues: | | | | | | | |
| Property taxes | 4,216,453 | 4,120,554 | | · | 4,216,453 | 4,120,554 | |
| Other taxes | 5,922,972 | 5,463,756 | | - | 5,922,972 | 5,463,756 | |
| Intergovernmental | | | | | | | |
| revenues not restricted | | | | | | | |
| to specific programs | 1,200,623 | 981,944 | _ | | 1,200,623 | 981,944 | |
| Other | 516,075 | 274,559 | 24,284 | 30,564 | 540,539 | 305,123 | |
| Total revenues | 14,103,298 | 12,420,289 | 820,627 | 783,866 | 14,923,925 | 13,204,155 | |
| Expenses: | | | | | | | |
| General government | 3,247,334 | 3,466,385 | | 1. s s | 3,247,334 | 3,466,385 | |
| Public safety | 3,407,171 | 3,327,801 | , · · - | · | 3,407,171 | 3,327,801 | |
| Highways and streets | 2,031,940 | 1,838,813 | _ | | 2,031,940 | 1,838,813 | |
| Culture and recreation | 588,744 | 870,846 | | | 588,744 | 870,846 | |
| Education | 2,359,781 | 4,393,735 | ч. <u>–</u> | | 2,359,781 | 4,393,735 | |
| Health and welfare | 86,069 | 81,158 | | | 86,069 | 81,158 | |
| Interest on long-term deb | · · · | 148,652 | · _ | | 259,020 | 148,652 | |
| Conference center | | | 74,533 | 74,332 | 74,533 | 74,332 | |
| Sanitation | | | 713,587 | 821,148 | 713,587 | 821,148 | |
| Total expenses | 11,980,059 | 14,127,390 | 788,120 | 895,480 | 12,768,179 | 15,022,870 | |
| Change in net assets | 2,123,239 | (1,707,101) | 32,507 | (111,614) | 2,155,746 | (1,818,715) | |
| Net assets, | _,,,, | (-,,) | | () | _,,,. | (-,,,) | |
| beginning of year | 14,717,664 | 16,424,765 | 2,156,664 | 2,268,278 | 16,874,328 | 18,693,043 | |
| Net assets, end of year | \$16,840,903 | \$14,717,664 | \$ 2,189,171 | \$ 2,156,664 | \$19,030,074 | \$16,874,328 | |
| | | | | | | | |

Financial Analysis of the City's Funds

As noted earlier, the City of Athens' uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the City of Athens' governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Athens' financing requirements. The unreserved fund balance may serve as a useful measure of a government's net resources available at the end of the fiscal year for future unforeseen emergencies.

As of the end of the current fiscal year, the City of Athens' governmental funds reported combined ending fund balances of \$10,488,510, an increase of \$2,055,282 in comparison to the prior year. Approximately 77% of this total amount (\$8,100,330) constitutes unreserved fund balance. The remainder of fund balance is reserved to indicate that it is not available for spending because it has already been committed. Within the governmental funds, \$49,059 is reserved for encumbrances, \$14,477 is reserved for Cook Park, \$109,567 is reserved for inventory, \$147,410 is reserved for law enforcement, \$116,209 is reserved for cemetery perpetual care, and \$1,951,458 is reserved for debt service.

The general fund is the chief operating fund of the City of Athens. At the end of the current fiscal year, unreserved fund balance of the general fund was \$6,842,952. As a measure of the general fund's liquidity, it may be useful to compare unreserved fund balance to total general fund expenditures. Unreserved fund balance represents 60% of total fund expenditures, but represents 56% when compared to total fund expenditures and transfers to other funds (e.g. debt service fund).

The fund balance of the City of Athens' general fund increased by \$1,736,831 during the current fiscal year. The key factors are that actual expenditures were less than budgeted throughout all departments and sales tax (both local and state) and fines revenues exceeded the original budget.

The debt service fund has a total fund balance of \$1,951,458. The net increase was \$377,004 due to lower interest rates on the City's variable rate loans and the retirement of the 1992 bonds in the prior year. The City continued to transfer \$790,000 to the debt service fund in the current year even with the retirement of the 1992 bonds. The general obligation bond fund decreased due to expenditures for the playground and parking lot at the Athens Regional Park.

Proprietary funds. The City of Athens' proprietary funds provide the same type of information in the government-wide financial statements, but with more detail.

Unrestricted net assets at the end of the year amounted to \$23,152 for the conference center fund, \$709,983 for the sanitation fund, and \$1,450,403 for the fleet management fund.

General Fund Budgetary Highlights.

Differences between the original budget and the final amended budgeted expenditures were approximately \$1,484,000 and are summarized below:

\$410,000 in miscellaneous increases in general government activities, related primarily to grants and finance for state business license payments.

\$840,000 in increases allocated to the Athens City Schools due to school renovations and increases in sales tax collections.

\$68,500 due to roof repairs at fire station 2.

\$165,500 in increases in various departments throughout the City.

Capital Asset and Debt Administration

Capital assets. The City of Athens' investment in capital assets for its governmental and business-type fund activities as of June 30, 2006, amounts to \$12,132,886 (net of accumulated depreciation). This investment in capital assets includes land, buildings, other improvements, equipment, and infrastructure.

Major capital assets events during the current fiscal year included the following:

Recreation projects added approximately \$400,000 and a new fire pumper was purchased for approximately \$350,000.

City of Athens Capital Assets

| | Governmen | tal Activities | Business-typ | be Activities | Total | |
|--------------------------|--------------|----------------|--------------|---------------|--------------|--------------|
| | 2006 | 2005 | 2006 | 2005 | 2006 | 2005 |
| Buildings and | | | | | | |
| improvements | \$ 4,921,094 | \$ 4,619,595 | \$ 1,517,930 | \$ 1,517,930 | \$ 6,439,024 | \$ 6,137,525 |
| Infrastructure | 6,202,761 | 5,572,936 | - | — · · · · | 6,202,761 | 2,083,014 |
| Furniture and office | | | | | | |
| equipment | 625,996 | 617,209 | 29,864 | 29,864 | 655,860 | 647,073 |
| Machinery and equipment | 5,171,472 | 4,851,193 | 1,220,258 | 1,343,787 | 6,391,730 | 6,194,980 |
| Land | 1,645,612 | 1,645,612 | 34,500 | 34,500 | 1,680,112 | 1,680,112 |
| Construction in progress | 174,327 | 623,628 | · | <u></u> | 174,327 | 623,628 |
| | \$18,741,262 | \$17,930,173 | \$ 2,802,552 | \$ 2,926,081 | \$21,543,814 | \$20,856,254 |

Additional information on the City of Athens' capital assets can be found in Note 2 on pages 28-31 of this report.

Long-term debt. At the end of the current fiscal year, the City of Athens had no bonded debt outstanding. The City has financed projects through two loans from bond proceeds issued by the Public Building Authority of the City of Clarksville, Tennessee. The balance outstanding for the 1995 note was \$1,881,300 and the 2004 note was \$5,423,000. These are both backed by the full faith and credit of the City.

The City maintains a Baa1 rating from Moody's Investor Service for general debt. State statutes do not limit the amount of general obligation bonded debt a governmental entity may issue.

Economic Factors and Next Year's Budgets and Rates

The unemployment rate for the City of Athens is currently 6.3%, which is a decrease from the rate of 6.5% a year ago. Athens' rate is higher than the state and federal rates.

Revenues were expected to increase by 7.3% due to increases in sales tax collections and fines and forfeitures. Management has been conservative in estimating all revenues for 2006-2007 and expenditures increased by 7.3% also. Budgeted expenditures were to increase primarily due to education and salary and fringe benefits. The property tax rate remained the same for 2006-2007.

The City will continue to draw funds on the 2004 note for renovations at the Athens City Schools. Interest on this debt will be paid by the Board of Education for approximately three years at which time payments will be made by the City.

Requests for Information

This financial report is designed to provide a general overview of the City of Athens' finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information may be addressed to the City of Athens, Office of the Finance Director, Post Office Box 849, Athens, Tennessee 37371-0849.

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BASIC FINANCIAL STATEMENTS

CITY OF ATHENS, TENNESSEE STATEMENT OF NET ASSETS June 30, 2006

| | | | | Compor | ent Units |
|---|--------------|------------------|--------------|--------------|----------------|
| | | | | Governmental | Proprietary |
| | I | Primary Governme | ent | Athens | Athens |
| | Governmental | Business-Type | | Board of | Utilities |
| | Activities | Activities | Total | Education | Board |
| ASSETS | | | | | · · · |
| Cash and cash equivalents | \$ 538,197 | \$ 116,988 | \$ 655,185 | \$ 3,514,639 | \$ 8,811,009 |
| Certificates of deposit | - | - | - | - | - |
| Investments | 10,852,500 | 563,997 | 11,416,497 | - | - |
| Receivables: | | | | | |
| Customers, net | 71,349 | 18,476 | 89,825 | - | 3,598,917 |
| Other | - | - | - | - | 159,012 |
| Property taxes, net | 4,719,111 | - | 4,719,111 | 1,840,578 | - |
| Interest | - | - | - | - | - |
| Other governments | 1,576,934 | - | 1,576,934 | 651,425 | - |
| Component units/primary government | 1,015,196 | 59,176 | 1,074,372 | 441,866 | 345,327 |
| Inventories | 109,567 | - | 109,567 | 9,002 | 2,035,214 |
| Restricted assets | - | - | - | - | 561,352 |
| Capital assets, net of depreciation | 8,856,911 | 1,421,536 | 10,278,447 | 6,594,921 | 57,407,457 |
| Nondepreciable capital assets | 1,819,939 | 34,500 | 1,854,439 | 272,997 | 24,829,221 |
| Customer loans receivable | - | - | - | - | 712,139 |
| Debt issue costs, net | 26,425 | - | 26,425 | - | 156,817 |
| Prepaid pension obligation | 277,780 | | 277,780 | - | 160,469 |
| Total assets | \$29,863,909 | \$ 2,214,673 | \$32,078,582 | \$13,325,428 | \$98,776,934 |
| LIABLILITIES AND NET ASSETS | | | | | |
| LIABILITIES | | | | | |
| Accounts payable | \$ 301,315 | \$ 22,817 | \$ 324,132 | \$ 236,568 | \$ 4,753,445 |
| Retention payable | 46,464 | φ 22,017 | 46,464 | \$ 230,308 | 5 4,755,445 |
| Accrued payroll and withholdings | 39,287 | 2,685 | 41,972 | 785,546 | - |
| Customer deposits | - | - | - | 785,540 | 323,400 |
| Due to component units/primary government | 787,193 | - | 787,193 | 1,015,196 | 59,176 |
| Other current liabilities | - | _ | - | 1,015,150 | 1,105,454 |
| Unearned revenues | 4,335,453 | _ | 4,335,453 | 1,774,930 | 43,200 |
| Long-term liabilities: | .,, | | 1,000,100 | 1,774,950 | +5,200 |
| Due within one year | 675,836 | · _ | 675,836 | - | 786,770 |
| Due in more than one year | 6,837,458 | - | 6,837,458 | - | 24,074,637 |
| Total liabilities | | | | | |
| Total habilities | 13,023,006 | 25,502 | 13,048,508 | 3,812,240 | 31,146,082 |
| NET ASSETS | | | | | |
| Invested in capital assets, net of related debt | 8,795,550 | 1,456,036 | 10,251,586 | 5,852,722 | 58 252 019 |
| Restricted for: | 0,790,000 | 1,450,050 | 10,201,000 | 5,652,722 | 58,253,018 |
| Debt service | 1,951,458 | _ | 1,951,458 | | 272,420 |
| Pension obligation | 277,780 | _ | 277,780 | - | |
| Cemetery perpetual care: | -77,700 | | 211,100 | - | 160,469 |
| Expendable | 68,926 | _ | 68,926 | _ | |
| Nonexpendable | 47,283 | _ | 47,283 | - | - |
| Unrestricted | 5,699,906 | 733,135 | 6,433,041 | 3,660,466 | - 8,944,945 |
| Total nat agents | | | | | |
| Total net assets | 16,840,903 | 2,189,171 | 19,030,074 | 9,513,188 | 67,630,852 |
| Total liabilities and net assets | \$29,863,909 | \$ 2,214,673 | \$32,078,582 | \$13,325,428 | \$98,776,934 |

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CITY OF ATHENS, TENNESSEE STATEMENT OF ACTIVITIES Year Ended June 30, 2006

| | | | _ | | | Net Revenues (E: | xpenses) and Chan | ges in Net Assets | |
|--|---|---|--|--|--|---|---|--------------------------------------|-------------------------------|
| | | | Program Revenue | | P | rimary Governme | nt | Compon | ent Units |
| Functions/Programs | Expenses | Charges for Services | Operating Grants and Contributions | Capital Grants and Contributions | Govern- mental Activities | Business- type Activities | Total | Athens Board of Education | Athens Utilities Board |
| Primary government: Governmental activities: General government | \$ 3,247,334 | \$ 143,012 | \$ 443,532 | \$ - | \$ (2,660,790) | \$ <u>-</u> | | | |
| Public safety Highways and streets Culture and recreation Education Health and welfare Interest on long-term debt | 3,407,171 2,031,940 588,744 2,359,781 86,069 259,020 | 624,310 107,138 34,339 | 51,388 388,125 32,884 - 16,380 | 138,947 267,120 - - | (2,000,790) (2,731,473) (1,504,868) (181,602) (2,359,781) (35,350) (259,020) | > - - - - - - - - | \$ (2,660,790) (2,731,473) (1,504,868) (181,602) (2,359,781) (35,350) (259,020) | \$ - - - - - | \$ - - - - - - |
| Total governmental activities | 11,980,059 | 908,799 | 932,309 | 406,067 | (9,732,884) | | (9,732,884) | | |
| Business-type activities: Conference center Sanitation | 74,533 713,587 | 14,303 782,040 | - | - | - | (60,230) 68,453 | (60,230) 68,453 | - | |
| Total business-type activities | 788,120 | 796,343 | - | - | | 8,223 | 8,223 | | |
| Total primary government | \$ 12,768,179 | \$ 1,705,142 | \$ 932,309 | \$ 406,067 | (9,732,884) | | | | - |
| Component units: School system Public utilities Total component units | \$ 13,972,676 58,549,640 \$ 72,522,316 | \$ 555,984 61,798,985 \$ 62,354,969 | \$ 2,450,137 \$ 2,450,137 | \$ - 679,197 \$ 679,197 | (2,732,004) | 8,223 | (9,724,661) | <u></u> \$(10,966,556) | \$ |
| | General revenues: Property taxes Other local taxes Intergovernmental revenues not restricted to specific programs Payments from the primary government Investment income Insurance proceeds Gain (loss) on disposal of capital assets Miscellaneous Total general revenues | | | 4,216,453 5,922,972 1,200,623 412,700 31,007 72,368 | 19,327 - - 4,957 | 4,216,453 5,922,972 1,200,623 | 1,809,964 - 7,117,639 2,359,764 176,770 2,947 (7,096) 41,516 | 236,545 | |
| | | | | | 11,856,123 | 24,284 | 11,880,407 | 11,501,504 | 238,402 |
| | Change i Net assets, beginn | in net assets | | | 2,123,239 14,717,664 | 32,507 2,156,664 | 2,155,746 16,874,328 | 534,948 8,978,240 | 4,166,944 |
| | Net assets, end of | | | | \$ 16,840,903 | \$ 2,189,171 | \$ 19,030,074 | <u>8,978,240</u> <u>9,513,188</u> | 63,463,908 \$67,630,852 |

CITY OF ATHENS, TENNESSEE BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2006

| | General | Debt Service | Nonmajor Governmental Funds | Total Governmental Funds |
|--|--------------|-----------------|-----------------------------------|--------------------------------|
| ASSETS | | | | |
| Cash and cash equivalents | \$ 298,152 | \$ 128,246 | \$ 98,964 | \$ 525,362 |
| Investments | 6,260,243 | 1,823,212 | 1,331,477 | 9,414,932 |
| Property taxes receivable, | | | | |
| less allowance of \$48,091 | 4,719,111 | - | - | 4,719,111 |
| Interfund receivable | 240,000 | - | | 240,000 |
| Due from other governments | 1,346,948 | - | 229,986 | 1,576,934 |
| Other receivables | 71,349 | - | - | 71,349 |
| Inventories | 109,567 | · _ | | 109,567 |
| Total assets | \$13,045,370 | \$1,951,458 | \$1,660,427 | \$16,657,255 |
| | | | | |
| LIABILITIES AND FUND BALANCES | | | | |
| LIABILITIES | | | | |
| Accounts payable | \$ 300,939 | \$ - | \$ 376 | \$ 301,315 |
| Retention payable | - | - | 46,464 | 46,464 |
| Interfund payable | - | - | 240,000 | 240,000 |
| Accrued payroll and withholdings | 39,287 | - | - | 39,287 |
| Due to component units | 787,193 | - | - | 787,193 |
| Deferred revenues | 4,754,486 | · - | - | 4,754,486 |
| Total liabilities | 5,881,905 | - | 286,840 | 6,168,745 |
| FUND BALANCES | | | | |
| Reserved for debt service | - | 1,951,458 | - | 1,951,458 |
| Reserved | 320,513 | - | 116,209 | 436,722 |
| Unreserved, undesignated | 6,842,952 | · _ | - | 6,842,952 |
| Unreserved, undesignated reported in nonmajor: | | | | |
| Special revenue fund | - | - | 106,900 | 106,900 |
| Capital projects fund | - | - | 1,150,478 | 1,150,478 |
| Total fund balances | 7,163,465 | 1,951,458 | 1,373,587 | 10,488,510 |
| Total liabilities and fund balances | \$13,045,370 | \$1,951,458 | \$1,660,427 | \$16,657,255 |

CITY OF ATHENS, TENNESSEE RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS June 30, 2006

| Total fund balances | | \$ 10,488,510 |
|--|---|---------------|
| Amounts for governmental activities in the statement of net assets are different because: | | |
| Capital assets and related accumulated depreciation are not financial resources or uses and not reported in the funds. | | |
| Capital assets Accumulated depreciation | \$ 15,380,304 (6,271,405) | 9,108,899 |
| Certain property taxes and intergovernmental revenue are not available to pay for current period expenditures and therefore are deferred in the funds. | | |
| Property taxes Intergovernmental revenue | 367,333 51,700 | 419,033 |
| Prepaid pension obligations are not current financial resources and are not reported in the funds. | | 277,780 |
| Certain long-term receivables from the component unit are not considered a current financial resource in the funds. | | 1,015,196 |
| Certain liabilities are not considered a use of current financial resources in the funds. | | |
| Bonds and notes payable Compensated absences | (7,304,300) (208,994) | (7,513,294) |
| Debt issue costs are amortized in the statement of net assets but are considered a current financial use in the funds. | | |
| Debt issue costs Accumulated amortization | 31,500 (5,075) | 26,425 |
| An internal service fund is used by management to charge the cost of fleet management to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net assets. | | |
| Cash Investments Capital assets Accumulated depreciation | 12,835 1,437,568 3,360,958 (1,793,007) | 3,018,354 |
| Net assets | | \$ 16,840,903 |

CITY OF ATHENS, TENNESSEE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS Year Ended June 30, 2006

| | General | Debt Service | Nonmajor Governmental Funds | Total Governmental Funds |
|--|--------------|-----------------|---|--------------------------------|
| REVENUES | General | | T unds | <u>1 unus</u> |
| Property taxes | \$ 4,133,726 | \$ - | \$ - | \$ 4,133,726 |
| Other local taxes | 5,922,972 | - | - | 5,922,972 |
| Intergovernmental | 2,133,855 | 185,265 | 267,120 | 2,586,240 |
| Charges for services | 284,489 | - | - | 284,489 |
| Fines and forfeitures | 583,023 | | 41,287 | 624,310 |
| Contributions | - | - ' | 82,550 | 82,550 |
| Investment and interest income | 209,645 | 85,709 | 52,293 | 347,647 |
| Miscellaneous | 107,942 | - | 1,900 | 109,842 |
| Total revenues | 13,375,652 | 270,974 | 445,150 | 14,091,776 |
| EXPENDITURES | | | | |
| Current: | | | | |
| General government | 2,822,300 | 9,250 | - | 2,831,550 |
| Public safety | 3,416,916 | - | 21,679 | 3,438,595 |
| Highways and streets | 1,936,248 | - | - | 1,936,248 |
| Culture and recreation | 847,650 | - | | 847,650 |
| Education | 2,359,781 | - | - | 2,359,781 |
| Health and welfare | 89,069 | - | • · · · · · · · · · · · · · · · · · · · | 89,069 |
| Debt service: | | 415 500 | | 415 500 |
| Principal | - | 415,700 | - | 415,700 |
| Interest | - | 259,020 | - 482,024 | 259,020 482,024 |
| Capital outlay | | <u> </u> | | |
| Total expenditures | 11,471,964 | 683,970 | 503,703 | 12,659,637 |
| REVENUES UNDER EXPENDITURES | 1,903,688 | (412,996) | (58,553) | 1,432,139 |
| OTHER FINANCING SOURCES (USES) | | | | |
| Proceeds from issuance of debt | 606,000 | - | - | 606,000 |
| Proceeds from the sale of capital assets | 17,143 | - | - | 17,143 |
| Transfers | (790,000) | 790,000 | | - |
| Total other financing sources (uses) | (166,857) | 790,000 | | 623,143 |
| NET CHANGE IN FUND BALANCES | 1,736,831 | 377,004 | (58,553) | 2,055,282 |
| FUND BALANCES, beginning of year | 5,426,634 | 1,574,454 | 1,432,140 | 8,433,228 |
| FUND BALANCES, end of year | \$ 7,163,465 | \$ 1,951,458 | \$ 1,373,587 | \$ 10,488,510 |

CITY OF ATHENS, TENNESSEE RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended June 30, 2006

| Net change in fund balances | | \$ 2,055, | ,282 |
|---|---------------------------------|------------|------------|
| Amounts for governmental activities included in the statement of activities are different because: | | | |
| Property taxes are recognized as revenue in the period for which they are levied in the statement of activities while funds recognize revenue when collected and available. | | | |
| Current year levy Fund revenue recognized | \$ 4,216,453 (4,133,726) | 82, | 727 |
| Intergovernmental revenues that do not provide current financial resources are not reported as revenue in the funds. | | | |
| State beer tax-full accrual State income tax-full accrual Collected fund revenue | 6,631 132,350 (120,981) | 18,0 | 000 |
| Repayments from a component unit due under the school renovation agreement are recognized as revenue in the funds. The receipts are recorded against the receivable balance in the statement of net assets. | | (185,2 | 264) |
| Funds report capital outlays as expenditures. Asset cost is capitalized and allocated over the estimated useful lives as depreciation expense in the statement of activities. | | | |
| Capital asset expenditures in the current period Less current year depreciation Net book value of assets retired | 603,378 (431,169) (3,036) | 169,1 | 173 |
| The change in value of the net pension obligation is recorded as an expense in the statement of activities. | | 20,1 | 183 |
| Internal service fund is used by management to charge the cost of fleet management to individual funds. The change in net assets of the internal service fund is reported with governmental activities. | | 150,6 | 501 |
| Funds report proceeds from the issuance of long-term debt as financing sources and the related liabilities as expenditures when paid; but the proceeds and payments are recorded through a liability in the statement of net assets. | | | |
| Long-term debt proceeds Bonds and notes payable payments Net change in compensated absences | (606,000) 415,700 4,937 | (185,3 | 63) |
| Debt issue costs are amortized over the life of the debt in the statement of activities and expended when incurred in the funds. | | (2,1 | <u>00)</u> |
| Change in net assets | | \$ 2,123,2 | <u>39</u> |
| | | | |

CITY OF ATHENS, TENNESSEE BALANCE SHEET PROPRIETARY FUNDS June 30, 2006

| | Business-Type Activities-Enterprise Funds | | | Governmental Activities Internal | |
|--|---|---|---|--|--|
| | Conference | | Service | | |
| | Center | Sanitation | Total | Fund | |
| ASSETS | <u></u> | | | · | |
| Current assets: Cash and cash equivalents Investments Accounts receivable Due from component units | \$ 4,486 19,037 - - | \$ 112,502 544,960 18,476 59,176 | \$ 116,988 563,997 18,476 59,176 | \$ 12,835 1,437,568 - - | |
| Total current assets | 23,523 | 735,114 | 758,637 | 1,450,403 | |
| Capital assets: Land Other capital assets, net Total capital assets | 34,500 1,266,952 1,301,452 | | 34,500 1,421,536 1,456,036 | 1,567,951 1,567,951 | |
| Total assets | \$ 1,324,975 | \$ 889,698 | \$ 2,214,673 | \$ 3,018,354 | |
| LIABILITIES AND NET ASSETS | | | | | |
| LIABILITIES | | | | | |
| Current liabilities: Accounts payable Accrued payroll and withholdings Total current liabilities | \$ 176 | \$ 22,641 2,490 25,131 | \$ 22,817 2,685 25,502 | \$ - | |
| Total current hadilities | | | | | |
| NET ASSETS | | | | | |
| Invested in capital assets Unrestricted | 1,301,452 23,152 | 154,584 709,983 | 1,456,036 733,135 | 1,567,951 1,450,403 | |
| Total net assets | 1,324,604 | 864,567 | 2,189,171 | 3,018,354 | |
| Total liabilities and net assets | \$ 1,324,975 | \$ 889,698 | \$ 2,214,673 | \$ 3,018,354 | |

CITY OF ATHENS, TENNESSEE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS Year Ended June 30, 2006

| | Business-Typ Conference Center | Governmental Activities Internal Service Fund | | |
|---|--------------------------------------|---|---|-------------------|
| OPERATING REVENUES | | · · · | | · |
| Charges for services Rental income Miscellaneous | \$ - 14,303 | \$ 782,040 - 4,957 | \$ 782,040 14,303 4,957 | \$ 326,200 |
| Total operating revenues | 14,303 | 786,997 | 801,300 | 326,200 |
| OPERATING EXPENSES | | | | |
| Salaries and employee benefits Operation Maintenance Depreciation Landfill services | 6,120 10,192 1,668 56,553 | 359,999 106,204 2,244 76,916 168,224 | 366,119 116,396 3,912 133,469 168,224 | - - 257,554 |
| Total operating expenses | 74,533 | 713,587 | 788,120 | 257,554 |
| OPERATING INCOME (LOSS) | (60,230) | 73,410 | 13,180 | 68,646 |
| NONOPERATING REVENUES | | | | |
| Interest income Gain on sale of capital assets | 900 | 18,427 | 19,327 | 65,053 16,902 |
| Total nonoperating revenues | 900 | 18,427 | 19,327 | 81,955 |
| CHANGE IN NET ASSETS | (59,330) | 91,837 | 32,507 | 150,601 |
| NET ASSETS, beginning of year | 1,383,934 | 772,730 | 2,156,664 | 2,867,753 |
| NET ASSETS, end of year | \$ 1,324,604 | \$ 864,567 | \$ 2,189,171 | \$ 3,018,354 |

CITY OF ATHENS, TENNESSEE STATEMENT OF CASH FLOWS PROPRIETARY FUNDS Year Ended June 30, 2006

| | Ducines To | - A - Ministing True | emaine Den de | Governmental Activities |
|---|----------------------------------|---|---|-----------------------------|
| | Conference Center | pe Activities-Ent | Total | Internal Service Fund |
| CASH FLOWS FROM OPERATING ACTIVITIES Receipts from customers Payments to employees Payments to suppliers and vendors Other receipts | \$ 14,303 (5,469) (12,150) | \$ 779,442 (281,959) (368,253) 1,671 | \$ 793,745 (287,428) (380,403) 1,671 | \$ 326,200 _ _ |
| Net cash provided by (used in) operating activities | (3,316) | 130,901 | 127,585 | 326,200 |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES | | | | <u> </u> |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES | | | | |
| Proceeds from the sale of capital assets Purchase of capital assets | - | (2,372) | (2,372) | 28,802 (518,072) |
| Net cash used in capital and related financing activities | | (2,372) | (2,372) | (489,270) |
| CASH FLOWS FROM INVESTING ACTIVITIES | | | | |
| Investment and interest earnings Purchase of investments Sale of investments | 900 - 4,266 | 18,427 (99,932) | 19,327 (99,932) 4,266 | 65,053 - 48,594 |
| Net cash provided by (used in) investing activities | 5,166 | (81,505) | (76,339) | 113,647 |
| Net increase (decrease) in cash and cash equivalents | 1,850 | 47,024 | 48,874 | (49,423) |
| Cash and cash equivalents, beginning of year | 2,636 | 65,478 | 68,114 | 62,258 |
| Cash and cash equivalents, end of year | \$ 4,486 | <u>\$ 112,502</u> | \$ 116,988 | \$ 12,835 |
| Reconciliation of operating income to net cash provided by (used in) operating activities: | | | | |
| Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided by operating activities: | \$ (60,230) | \$ 73,410 | \$ 13,180 | \$ 68,646 |
| Depreciation Changes in assets and liabilities: Accounts receivable Accounts payable and accrued liabilities | 56,553 - 361 | 76,916 (5,884) (13,541) | 133,469 (5,884) (13,180) | 257,554 - - |
| Net cash provided by (used in) operating activities | \$ (3,316) | \$ 130,901 | \$ 127,585 | \$ 326,200 |

CITY OF ATHENS, TENNESSEE STATEMENT OF FIDUCIARY NET ASSETS ATHENS PENSION TRUST FUND FIDUCIARY FUND June 30, 2006

ASSETS

| Interest receivable | \$ 39,887 |
|---|--------------|
| Investments, at fair value: | |
| U.S. government and agency securities | 2,071,299 |
| Corporate bonds | 642,496 |
| Common stock | 2,560,236 |
| Mutual funds | 406,397 |
| Money market fund | 25,813 |
| Total investments | 5,706,241 |
| Total assets | \$ 5,746,128 |
| NET ASSETS | |
| Net assets held in trust for pension benefits | \$ 5,746,128 |

CITY OF ATHENS, TENNESSEE STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS ATHENS PENSION TRUST FUND FIDUCIARY FUND Year Ended June 30, 2006

ADDITIONS **Employer** contributions \$ 441,000 Net investment income: Interest and dividend income 311,873 Total additions 752,873 **DEDUCTIONS** 336,239 Benefits paid Administrative expenses 17,242 19,571 Net depreciation in the fair value of investments Total deductions 373,052 CHANGE IN NET ASSETS HELD IN TRUST FOR PENSION BENEFITS 379,821 NET ASSETS, held in trust for pension benefits, beginning of year 5,366,307 NET ASSETS, held in trust for pension benefits, end of year \$ 5,746,128

Note 1. Summary of Significant Accounting Policies

The City of Athens, Tennessee (the City) was incorporated on March 25, 1891, by an act of the legislature of the Tennessee General Assembly. The City operates under the Council-Manager form of government as authorized under Chapter 455 of the Private Acts of 1953.

In accordance with GASB Statement No. 34, "Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments", the basic financial statements include both government-wide and fund financial statements.

The government-wide financial statements consist of the Statement of Net Assets and the Statement of Activities which are presented on a full accrual basis of accounting. The City's funds are reported as governmental activities or business-type activities. Fund financial statements are presented on a modified accrual basis of accounting for governmental activities and present information by individual major funds. Nonmajor funds are presented in total in one column.

The financial statements of the City have been prepared in accordance with U.S. generally accepted accounting principles as applied to governmental units. The City applies all relevant Governmental Accounting Standards Board (GASB) pronouncements. The more significant accounting policies used by the City are described below.

A. Financial Reporting Entity

As required by generally accepted accounting principles, these financial statements present the City of Athens, Tennessee (the primary government) and its component units. The component units are presented in a separate column in the government-wide financial statements to emphasize their separate legal status from the primary government. The component units discussed below are included in the City's reporting entity because of the significance of their operational or financial relationships with the City. Their inclusion in the City's reporting entity is based upon criteria provided by Section 2100 of Governmental Accounting Standards Board (GASB) <u>Codification of Governmental Accounting and Financial Reporting Standards</u>, including whether:

- the organization is legally separate (can sue and be sued in their own name)
- the City holds the corporate powers of the organization
- the City appoints a voting majority of the organization's board
- the City is able to impose its will on the organization
- the organization has the potential to impose a financial benefit/burden on the City
- there is fiscal dependency by the organization on the City

Note 1. Summary of Significant Accounting Policies (continued)

A. Financial Reporting Entity (continued)

Component Units:

Athens Utilities Board

The Athens Utilities Board (Utilities Board) provides power, water, gas and sewer services to residential, commercial and industrial customers located in Athens, Tennessee and surrounding areas. The Utilities Board is governed by a five-member commission appointed by the City Council. The City Council has authority over the Utilities Board and prescribes the rules and regulations with which the Utilities Board must comply. The Utilities Board reports as four separate accounting and reporting entities presenting divisional financial statements on its business-type activities in accordance with enterprise fund accounting requirements. Complete financial statements may be obtained at the Utilities Board's administrative office at Athens Utilities Board, 100 New Englewood Road, Athens, Tennessee.

Athens City Board of Education

The Athens City Board of Education (Board of Education) is responsible for elementary education within the government's jurisdiction. The Board of Education consists of six publicly elected officials who appoint the Director of Schools. However, the Board of Education is fiscally dependent upon the City because the City Council approves the annual budget, levies taxes (if necessary), and must approve any debt issues. The Board of Education's activity is presented within the government-wide financial statements. Complete financial statements may be obtained at the Board of Education's administrative office at Athens City Schools, 943 Crestway Drive, Athens, Tennessee.

Other Related Organizations:

Athens Housing Authority

The Athens Housing Authority Board consists of five members appointed by the Mayor. The Department of Housing and Urban Development subsidizes Housing Authority operations and sets rates charged for housing. The debts of the Housing Authority are not secured by the City and deficits are not financed by the City.

Note 1. Summary of Significant Accounting Policies (continued)

A. Financial Reporting Entity (continued)

Other Related Organizations: (continued)

McMinn County Economic Development Authority

This independent corporation is governed by a twenty-member board, only one of which is a City official. The activities of the Economic Development Authority include industrial recruitment, assistance in expansion of existing industries, and development of industrial parks. The Authority has the power to issue its own debt.

E. G. Fisher Public Library

The City of Athens and McMinn County participate in the joint operation of E. G. Fisher Public Library. The McMinn County Library Board is responsible for administering the joint library. This Board consists of seven members, of which four are appointed by the County Commission and three are appointed by the City Council. The Board directs all the internal affairs of the library, and such assistants or employees as may be necessary.

Athens Health and Education Facilities Board

The Athens Health and Education Facilities Board's activities include acquiring, owning, leasing and disposing of property as well as issuing bonds to promote higher education and health in Athens. The City is not liable for the debt of the Health and Education Facilities Board nor does the City finance their deficits. The Board is directed by volunteer Board members appointed by the City.

B. Basic Financial Statements, Presentation, Basis of Accounting and Measurement Focus

Government-wide Financial Statements:

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the City. As a general rule, the effect of interfund activity has been eliminated from these statements. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities rely to a significant extent on fees and charges for services.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. This means that revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of

Note 1. Summary of Significant Accounting Policies (continued)

B. Basic Financial Statements, Presentation, Basis of Accounting and Measurement Focus (continued)

Government-wide Financial Statements: (continued)

the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

In applying the "susceptible to accrual" concept to intergovernmental revenues pursuant to GASB Statement No. 33, "Accounting and Financial Reporting for Nonexchange Transactions", (the City may act as either provider or recipient), the provider should recognize liabilities and expenses and the recipient should recognize receivables and revenues when the applicable eligibility requirements including time requirements, are met. Resources transmitted before the eligibility requirements are met should be reported as advances by the provider and deferred revenue by the recipient. Certain nonexchange transactions where revenues are collected by other governments are not recognized in the statement of activities because they are not measurable at year end. The statement of activities reflects these transactions (bank excise tax and gross receipts tax) on the same basis as the fund financial statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or activity are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or activity. The City does not allocate indirect expenses to functions or activities in the statement of activities. Program revenues include: (1) charges to individuals who purchase, use or directly benefit from goods, services, or privileges provided by a given function and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or activity. Taxes and other items not considered program revenues are reported as general revenues. When both restricted and unrestricted resources are available for use, the City's policy is to use restricted resources first.

Fund Financial Statements:

Fund financial statements of the reporting entity are organized into funds, each of which are considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, liabilities, equity, revenues, and expenditures/expenses.

Note 1. Summary of Significant Accounting Policies (continued)

B. Basic Financial Statements, Presentation, Basis of Accounting and Measurement Focus (continued)

Fund Financial Statements: (continued)

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual proprietary funds are reported as separate columns in the fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within sixty days of the end of the current fiscal period.

Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences, and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

State and federal funding is recognized as revenue in the period the City is entitled to the resources and the amounts are available. Reimbursements from expenditure-driven programs are recognized as revenue when the qualifying expenditures have been incurred and the amounts are available. For governmental fund financial statements, deferred revenues arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenues also arise when resources are received before the City has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, the deferred revenue liability is removed and revenue is recognized.

Proprietary funds financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, similar to the government-wide statements described above. The internal service fund of the City and the City's two enterprise funds are included in the proprietary fund financial statements. Since the

Note 1. Summary of Significant Accounting Policies (continued)

B. Basic Financial Statements, Presentation, Basis of Accounting and Measurement Focus (continued)

Fund Financial Statements: (continued)

principal users of the internal services are the City's governmental activities, financial statements of the internal service funds are consolidated into the governmental column when presented at the government-wide level. Proprietary funds report activity and transactions as operating if the transaction constitutes activity that is the funds' principal ongoing operations. Activity not pertaining to the funds' ongoing operations are reported as nonoperating. Enterprise funds apply Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements, in which case, GASB prevails. Enterprise funds do not apply FASB pronouncements issued subsequent to November 30, 1989.

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore are not available to support City programs. The reporting focus is on net assets and changes in net assets and employs accounting principles similar to proprietary funds. The City's fiduciary fund is presented in the fund financial statements. Since by definition these assets are being held for the benefit of a third party and cannot be used to finance activities or obligations of the government, these funds are not incorporated into the government-wide statements.

Governmental Funds:

The measurement focus of governmental funds is based upon determination of financial position and changes in financial position (sources, uses and balances of financial resources) rather than upon net income determination. These funds are maintained on the modified accrual basis of accounting. The following are the City's governmental fund types:

General Fund: The General Fund is the principal fund of the City and is used to account for the financial resources of the City which are not accounted for in other funds. The principal sources of revenues are taxes and state-shared revenue. Primary expenditures are for public safety, education and general administration.

Special Revenue Fund: The Special Revenue Fund is used to account for the proceeds of specific revenues which are legally restricted to finance specific functions or activities of the government and which, therefore, cannot be diverted to other uses.

Note 1. Summary of Significant Accounting Policies (continued)

B. Basic Financial Statements, Presentation, Basis of Accounting and Measurement Focus (continued)

Fund Financial Statements: (continued)

Governmental Funds: (continued)

Drug Fund: This fund was established expressly to account for financial activities related to drug revenues and expenditures. This includes revenues for drug fines and forfeitures and expenditures for drug enforcement, education and treatment.

Capital Projects Funds: Resources designated for the construction or acquisition of major capital assets are accounted for in this fund. Revenues are derived primarily from debt proceeds or capital grants.

Capital Improvement Fund: This fund is used to account for large capital projects as designated by City Council.

General Obligation Bond Fund: This fund was established in fiscal year 1989 to account for the proceeds of a bond issue for the construction of public works and recreation projects.

Permanent Fund: The Permanent Fund is used to account for resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support a specific government program.

Cemetery Perpetual Care Fund: This trust fund was established to provide for future maintenance of the City's cemeteries.

Debt Service Fund: This fund accounts for the payment of principal and interest on the City's general obligation long-term debt.

Proprietary Funds:

Proprietary funds include the Internal Service Fund and Enterprise Funds. The measurement focus is upon determination of net income, financial position, and changes in financial position. The generally accepted accounting principles used are those applicable to similar businesses in the private sector and, accordingly, these funds are maintained on the accrual basis of accounting. The following are the City's proprietary fund types:

Note 1. Summary of Significant Accounting Policies (continued)

B. Basic Financial Statements, Presentation, Basis of Accounting and Measurement Focus (continued)

Fund Financial Statements: (continued)

<u>Proprietary Funds:</u> (continued)

Internal Service Fund: This fund accounts for operations that provide service to other departments or agencies of the government, or to other governments, on a cost-reimbursement basis.

Fleet Management Fund: This fund is used to account for the acquisition and depreciation of motorized vehicles and equipment used by the City.

Enterprise Funds: These funds account for the acquisition, operations and maintenance of City facilities and services which are entirely or predominantly self-supporting through user charges.

Conference Center Fund: This fund was established to provide a facility for recreational, cultural and educational activities and to promote regional awareness.

Sanitation Fund: This fund was established expressly to account for financial activities related to the management of solid waste. This includes the collection, transportation and disposal of industrial, commercial and residential refuse.

Fiduciary Funds:

Fiduciary funds include trust and agency funds. The following is the City's fiduciary fund type:

Trust Fund: This fund is used to account for assets held by the City in a trustee capacity.

Athens Pension Trust Fund: This fund is used to account for the accumulation of resources for pension benefit payments to qualified City retirees.

Funds are classified as major funds or nonmajor funds within the statements. An emphasis is placed on major funds with all nonmajor funds presented in total in one column on the governmental and proprietary funds financial statements.

j.

The City's major governmental funds are the General Fund and Debt Service Fund. The City's major proprietary funds are the Conference Center Fund and Sanitation Fund.

Note 1. Summary of Significant Accounting Policies (continued)

C. Budgets and Budgetary Accounting

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. The City holds budget hearings in April of each year with all department heads submitting requests. The operating budget includes proposed expenditures and the means of financing them.
- 2. In early May the City Manager and/or the Director of Finance makes a formal presentation to the City Council.
- 3. Prior to July 1, the Council will pass on second reading an ordinance to adopt the budget and set the tax rate.
- 4. Management may transfer budgeted amounts between line items within a department; however, any revision that alters the total expenditures of any department and/or fund must be approved by the City Council.
- 5. Formal budgets are adopted for the General Fund, the Debt Service Fund and the Special Revenue Fund on a basis consistent with generally accepted accounting principles (GAAP). Budgeted amounts reflected in the accompanying budget and actual comparison are as originally adopted, unless amended by the City Council.
- 6. All appropriations which are not expensed or encumbered lapse at year end.

D. Use of Estimates in the Preparation of Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

E. Cash and Cash Equivalents

Cash and cash equivalents consist of demand deposits and certificates of deposit with original maturities of 90 days or less. In accordance with governmental accounting standards, certain restricted assets are considered cash equivalents for purposes of the statements of cash flows.

Note 1. Summary of Significant Accounting Policies (continued)

F. Investments

Investments are valued at fair value. Legal provisions require that all investments be properly insured or collateralized with a financial depository. State statutes authorize the government to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, equity securities, repurchase agreements, and pooled investment funds.

G. Inventories

Inventories consist primarily of supplies and gravesites, valued at weighted average cost, which approximates market. The cost of inventories is recorded as expenditures/expenses when consumed rather than when purchased.

Reported inventories in governmental funds are equally offset by a fund balance reserve, which indicates they are unavailable for appropriation even though they are a component of reported assets.

H. Capital Assets

In the government-wide financial statements, capital expenditures are accounted for as capital assets. Capital assets are defined by the City as assets with an initial individual cost of more than \$1,000 and an estimated useful life in excess of one year. All capital assets are valued at historical cost, except for donated capital assets which are recorded at their estimated fair value at the date of donation. The City charges maintenance and repairs, including the costs of renewals of minor items of property, to maintenance expense accounts.

Capital asset depreciation is provided using the straight-line method over the estimated useful lives as follows:

| Vehicles, machinery, and equipment | 5-15 years |
|------------------------------------|-------------|
| Furniture and office equipment | 5 years |
| Buildings and improvements | 15-40 years |
| Infrastructure | 40 years |

In the fund financial statements, the acquisition of capital assets is accounted for as capital outlay expenditures and depreciation is not reported.

Note 1. Summary of Significant Accounting Policies (continued)

H. Capital Assets (continued)

Component Unit - Athens Utilities Board:

The Athens Utilities Board uses group depreciation for many of its assets. Under this method, assets are aggregated into pools and depreciated over their estimated useful lives. In group depreciation, depreciation is not accumulated by individual assets; therefore, property subject to depreciation is retired at its average unit cost. In addition, accumulated depreciation of the same amount is retired with no gain or loss recognized on the disposal. Cost of removing retired assets less the salvage value recovered is also charged to accumulated depreciation.

The composite straight-line depreciation rate, expressed as a percentage of average depreciable plant, property and equipment, ranged from 2.8 to 3.0 percent in 2006. The depreciation and amortization in the Utilities Board's statement of revenues, expenses and changes in net assets does not include depreciation on certain transportation equipment which is allocated to other expense classifications based on relative usage.

I. Debt Issue Costs

Debt issue costs are amortized using the straight-line method over the life of the related debt in the government-wide financial statements. Debt issue costs are accounted for as expenditures in the governmental fund financial statements when incurred.

J. Interfund Transactions

During the normal course of the City's operations, transactions occur between individual funds that are classified as transfers or as receivables/payables in the fund financial statements. These fund transactions are eliminated in the government-wide financial statements within the governmental activities column and the business-type activities column.

K. Long-Term Debt

Bonds and Notes Payable:

General obligation bonds and the notes payable which have been issued to fund capital projects of the general government and to fund school renovations are to be repaid from tax revenues of the City.

Note 1. Summary of Significant Accounting Policies (continued)

K. Long-Term Debt (continued)

Compensated Absences:

Employees of the City are granted vacation and sick leave in varying amounts based on years of service. Sick leave is not vested and employees who resign or are dismissed from employment will lose any accrued sick leave benefits.

Vacation leave is vested and employees who resign or are dismissed from employment are compensated for unused vacation upon termination. Employees of the City may accrue vacation leave to a maximum of the leave earned in a one and one-half year period.

Accordingly, the City has accrued a liability for vacation leave which has been earned but not taken by City employees.

The accounting treatment of long-term debt differs between the government-wide and governmental fund financial statements. All long-term debt to be repaid from governmental resources is reported as a liability in the government-wide statements. The fund financial statements for governmental funds report long-term debt principal and interest payments as expenditures and do not reflect a liability.

L. Net Assets and Fund Balances

Net assets in the government-wide financial statements are classified in three components:

- a. Invested in capital assets, net of related debt Consists of capital assets net of accumulated depreciation and reduced by the outstanding balances of any related debt that is attributable to the acquisition, construction, or improvement of those assets. If there are unspent debt proceeds, these proceeds are not included in the calculation of invested in capital assets, net of related debt.
- Restricted net assets Consists of net assets with constraints placed on the use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments, or 2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net assets Consists of all other net assets that do not meet the definition of restricted, or invested in capital assets, net of related debt.

Note 1. Summary of Significant Accounting Policies (continued)

L. Net Assets and Fund Balances (continued)

Fund balances in the fund financial statements are classified as reserved and unreserved, with unreserved further split between designated and undesignated. Reserved fund balances represent amounts not available for appropriation or legally restricted by outside parties for use for a specific purpose.

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrances outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year. Designated fund balances represent restrictions made by the City Council for specific purposes that are not legally binding. Undesignated fund balance amounts represent amounts available for use in future periods.

M. Property Taxes

In the government-wide financial statements, property tax revenues are recognized as revenue in the fiscal year for which the taxes are levied. Property taxes are based on the assessed value of property as of January 1. Property taxes attach as an enforceable lien on the assessment date and are therefore recognized on this date. In October, property taxes are due and are considered delinquent if not paid by the first day of March. Amounts owed to the City as of year end, which are not available, are recorded as receivables and deferred revenue in the fund financial statements.

The City's property tax is levied each October 1 on the assessed value listed as of the prior January 1 for all real and personal property located in the City. City property tax revenues are recognized when levied to the extent that they result in current receivables. Taxes not collected as of March 1 of the following year are considered delinquent and are subject to lien on March 1 of the succeeding year.

Assessed values are established by the State of Tennessee at the following rates of assumed market value:

| 55% | (Railroads 40%) |
|-----|-----------------|
| | |
| 40 | |
| 30 | |
| 25 | |
| | 40 30 |

Note 1. Summary of Significant Accounting Policies (continued)

M. Property Taxes (continued)

The assessed value for the list of January 1, 2005, was \$320,245,653 based upon a reappraisal completed for the list of January 1, 2005. The estimated actual was \$1,051,808,986 making the total assessed value 30.5 percent of the total actual value.

Taxes were levied at a rate of \$1.29 per \$100 of assessed value. Current tax collections of \$3,996,467 for the fiscal year ended June 30, 2006, were 94.6 percent of the 2005 tax levy. An allowance has been established for delinquent taxes to the extent that their collectibility is improbable. The allowance at June 30, 2006, for the 2005 tax levy was \$28,091.

The 2006 taxes were levied at a rate of \$1.29 per \$100 of assessed value and have been recorded as a receivable at June 30, 2006. An allowance for doubtful collection of \$20,000 has been estimated and established for this levy at June 30, 2006. There are no current tax collections related to the 2006 levy.

Note 2. Capital Assets

Primary government capital asset activity for the year is as follows:

| | Balance July 1, 2005 | Additions | Deletions | Balance June 30, 2006 |
|---|-------------------------|----------------------|---|--------------------------|
| Governmental Activities | <u>July 1, 2005</u> | Additions | Deletions | June 30, 2000 |
| Capital assets being depreciated: | | | | |
| Buildings and improvements | \$ 4,619,595 | \$ 301,499 | \$ - | \$ 4,921,094 |
| Infrastructure | 5,572,936 | 629,825 | _ | 6,202,761 |
| Furniture and office equipment | 617,209 | 33,852 | 25,065 | 625,996 |
| Machinery and equipment | 4,851,193 | 552,027 | 231,748 | 5,171,472 |
| Total capital assets depreciated | 15,660,933 | 1,517,203 | 256,813 | 16,921,323 |
| Accumulated depreciation: | 0 554 575 | 124.007 | | 2 (00 570 |
| Buildings and improvements Infrastructure | 2,554,575 | 134,997 | | 2,689,572 |
| Furniture and office equipment | 1,508,158 401,599 | 160,273 80,399 | 25,065 | 1,668,431 456,933 |
| Machinery and equipment | 3,165,134 | 313,054 | 228,712 | <u>3,249,476</u> |
| Total accumulated depreciation | 7,629,466 | | | |
| | | <u>688,723</u> | 253,777 | 8,064,412 |
| Net capital assets being depreciated Capital assets not being depreciated: | 8,031,467 | 828,480 | 3,036 | 8,856,911 |
| Land | 1,645,612 | <u> </u> | _ | 1,645,612 |
| Construction in progress | 623,628 | 174,327 | 623,628 | 174,327 |
| Total capital assets not depreciated | 2,269,240 | 174,327 | 623,628 | 1,819,939 |
| Net capital assets | <u>\$10,300,707</u> | <u>\$ 1,002,807</u> | \$ 626,664 | \$10,676,850 |
| Business-Type Activities | | | | |
| Capital assets being depreciated: | | | | |
| Buildings and improvements | \$ 1,517,930 | \$ - | \$ - | \$ 1,517,930 |
| Furniture and office equipment | 29,864 | — | · · · | 29,864 |
| Machinery and equipment | 1,343,787 | 2,372 | 125,901 | 1,220,258 |
| Total capital assets depreciated | 2,891,581 | 2,372 | 125,901 | 2,768,052 |
| Accumulated depreciation: | | | | |
| Buildings and improvements | 201,653 | 50,580 | · _ | 252,233 |
| Furniture and office equipment | 22,636 | 5,973 | _ | 28,609 |
| Machinery and equipment | 1,114,659 | 76,916 | 125,901 | 1,065,674 |
| Total accumulated depreciation | <u>1,338,948</u> | 133,469 | 125,901 | 1,346,516 |
| Net capital assets being depreciated | 1,552,633 | (131,097) | | 1,421,536 |
| Capital assets not being depreciated: | | | | |
| Land | 34,500 | | | 34,500 |
| Net capital assets | <u>\$ 1,587,133</u> | <u>\$ (131,097</u>) | <u>\$ </u> | <u>\$ 1,456,036</u> |

Note 2. Capital Assets (continued)

Depreciation expense was charged to functions as follows:

| Governmental Act | ivities | |
|------------------------|-----------|---------|
| General government | \$ | 141,244 |
| Public safety | | 180,706 |
| Highways and streets | | 80,288 |
| Culture and recreation | | 286,485 |
| | <u>\$</u> | 688,723 |
| Business-Type Act | tivities | |
| Conference Center | \$ | 56,553 |
| Sanitation | | 76,916 |
| | \$ | 133,469 |

Component unit capital asset activity for the year is as follows:

Utilities Board:

| | Balance | | | Balance |
|---------------------------------------|----------------------|---------------------|---------------------|----------------------|
| | July 1, 2005 | <u>Additions</u> | Deletions | <u>June 30, 2006</u> |
| Capital assets being depreciated: | | | | |
| Plant in service | \$ 86,723,642 | \$ 2,572,909 | \$ 301,768 | \$8,994,783 |
| Equipment and furniture | 2,776,967 | 47,403 | 41,834 | 2,782,536 |
| Transportation equipment | 2,412,684 | 88,710 | <u> </u> | 2,411,717 |
| Total depreciable capital assets | 91,913,293 | 2,709,022 | 433,279 | 94,189,036 |
| Accumulated depreciation: | | | | |
| Plant in service | 31,395,204 | 2,530,960 | 369,369 | 33,556,795 |
| Equipment and furniture | 2,058,886 | 167,105 | 48,434 | 2,177,557 |
| Transportation equipment | 1,528,435 | 210,919 | 81,285 | 1,658,069 |
| Total accumulated depreciation | 34,982,525 | <u>2,908,984</u> | 499,088 | 37,392,421 |
| Net depreciable capital assets | 56,930,768 | <u>(199,962</u>) | <u>(65,809</u>) | 56,796,615 |
| Capital assets not being depreciated: | | | | |
| Land | 610,842 | - | | 610,842 |
| Construction in progress | <u>21,019,754</u> | <u>6,770,716</u> | <u>2,961,249</u> | 24,829,221 |
| Nondepreciable capital assets | 21,630,596 | <u>6,770,716</u> | 2,961,249 | 25,440,063 |
| Net capital assets | <u>\$ 78,561,364</u> | <u>\$ 6,570,754</u> | <u>\$ 2,895,440</u> | <u>\$ 82,236,678</u> |

Depreciation was charged as follows:

| | Charged to Depreciation | Charged to | Total Depreciation |
|---------------------|----------------------------|--------------------------|----------------------------|
| | and <u>Amortization</u> | Other <u>Accounts</u> | and <u>Amortization</u> |
| Power Division | \$ 1,064,560 | \$ 78,901 | \$ 1,143,461 |
| Water Division | 522,738 | 39,082 | 561,820 |
| Gas Division | 388,618 | 27,723 | 416,341 |
| Department of Sewer | 727,717 | 65,272 | 792,989 |
| | <u>\$ 2,703,633</u> | <u>\$ 210,978</u> | <u>\$ 2,914,611</u> |

Note 2. Capital Assets (continued)

Board of Education:

| | Balance July 1, 2005 | _Additions_ | Deletions | Balance June 30, 2006 |
|---------------------------------------|-------------------------|---------------------------------------|-------------------|--------------------------|
| Capital assets being depreciated: | | | | |
| Buildings and improvements | \$ 12,086,049 | \$ 661,385 | \$ - | \$ 12,747,434 |
| Infrastructure | 19,350 | - | ÷ | 19,350 |
| Furniture, equipment, and vehicles | 2,281,699 | 154,048 | 133,096 | 2,302,651 |
| Total depreciable capital assets | 14,387,098 | 815,433 | 133,096 | 15,069,435 |
| Accumulated depreciation: | | | | |
| Buildings and improvements | 6,902,819 | 277,195 | <u> </u> | 7,180,014 |
| Infrastructure | 7,314 | 967 | | 8,281 |
| Furniture, equipment, and vehicles | 1,196,068 | 216,151 | 126,000 | 1,286,219 |
| Total accumulated depreciation | 8,106,201 | 494,313 | 126,000 | 8,474,514 |
| Net depreciable capital assets | 6,280,897 | 321,120 | 7,096 | 6,594,921 |
| Capital assets not being depreciated: | | | | |
| Land | 211,146 | · · · · · · · · · · · · · · · · · · · | | 211,146 |
| Construction in progress | 290,175 | 55,351 | 283,675 | 61,851 |
| Nondepreciable capital assets | 501,321 | 55,351 | 283,675 | 272,997 |
| Net capital assets | <u>\$ 6,782,218</u> | <u>\$ 376,471</u> | <u>\$ 290,771</u> | <u>\$ 6,867,918</u> |

Depreciation expense was charged to functions as follows:

| Regular instruction | \$ 78,865 |
|---------------------------|-----------|
| Administration | 22,917 |
| Operation and maintenance | 2,347 |
| Transportation | 64,409 |
| Food services | 47,613 |
| Unallocated depreciation | 278,162 |
| | \$494,313 |

Unallocated depreciation consists of depreciation related to the Board's buildings. Depreciation has not been allocated because the buildings serve multiple functions.

Note 3. Long-Term Debt

All long-term debt of the primary government is related to governmental activities. Primary government long-term debt activity for the year is as follows:

| | Balance 6/30/05 | Additions | Payments | Balance 6/30/06 | Due within one year |
|---|---------------------|------------|------------|--------------------|---------------------------|
| Note payable to the Public Building Authority of the City of Clarksville, Tennessee, Pooled Loan Program, Series 1995; adjustable rate pooled financing; principal due annually, interest due monthly | | | | | |
| through May 2010 | \$ 2,297,000 | \$ - | \$ 415,700 | \$ 1,881,300 | \$ 436,500 |
| Note payable to the Public Building Authority of the City of Clarksville, Tennessee, Pooled Loan Program, Series 2003; adjustable rate pooled financing; principal due annually beginning May 2007, interest due monthly | 4,817,000 | 606,000 | | 5,423,000 | 100,000 |
| Compensated absences | 213,931 | _ | 4,937 | 208,994 | 139,336 |
| Total long-term debt | <u>\$ 7,327,931</u> | \$ 606,000 | \$ 420,637 | \$ 7,513,294 | \$ 675,836 |

The liability for compensated absences is typically liquidated in the General Fund.

The notes payable to the Public Building Authority of the City of Clarksville, Tennessee, Pooled Loan Program, Series 1995 and Series 2003 carries an adjustable interest rate that is determined based on the market rate of tax exempt variable interest. The rates are adjusted weekly and were 3.62% and 3.7%, respectively, for the Series 1995 and Series 2003 notes payable at June 30, 2006.

The debt service requirements for the notes payable are as follows:

| June 30 | Principal | Interest | <u> </u> |
|-----------|---------------------|---------------------|---------------------|
| 2007 | \$ 536,500 | \$ 266,005 | \$ 802,505 |
| 2008 | 558,300 | 249,253 | 807,553 |
| 2009 | 581,200 | 228,962 | 810,162 |
| 2010 | 605,300 | 207,843 | 813,143 |
| 2011 | 662,000 | 185,851 | 847,851 |
| 2012-2016 | 3,628,000 | 546,379 | 4,174,379 |
| 2017 | 733,000 | 27,121 | 760,121 |
| Total | <u>\$ 7,304,300</u> | <u>\$ 1,711,414</u> | <u>\$ 9,015,714</u> |

Note 3. Long-Term Debt (continued)

During 2004, the City authorized the issuance of \$6,300,000 of debt through the Tennessee Municipal Bond Fund to be appropriated to the Athens City Board of Education for school renovations. As of June 30, 2006, \$5,423,000 had been drawn on the debt issue of which \$5,391,500 has been appropriated to the Board of Education and \$31,500 has been disbursed to pay debt issue costs. See Note 6 for further details regarding this debt issue.

Component unit long-term debt activity for the year is as follows:

Utilities Board:

| | | | | | Due |
|-----------------------|---------------------|---------------------|-------------------|---------------------|-------------------|
| | Balance | | | Balance | within |
| | 6/30/05 | Additions | Payments | 6/30/06 | one year |
| Revenue and tax bonds | \$ 2,445,000 | \$ - | \$ 110,000 | \$ 2,335,000 | \$ 115,000 |
| Notes payable | 20,317,964 | 2,129,011 | 564,100 | 21,882,875 | 565,000 |
| TVA advances | <u> </u> | 89,747 | 215,051 | 643,532 | 106,770 |
| Total | <u>\$23,531,800</u> | <u>\$ 2,218,758</u> | <u>\$ 889,151</u> | <u>\$24,861,407</u> | <u>\$ 786,770</u> |

Due

The Power Division and the Department of Sewer revenue bonds are payable from and are secured by a first pledge of the revenues derived from the operation of the respective systems. The revenue bonds and the Water Division note payable are collateralized by a statutory lien on the respective systems.

The Department of Sewer bond documents require that certain restricted reserve funds be established and maintained. At June 30, 2006, the required funds have been segregated into restricted accounts in the financial statements. The principal and interest payments on all long-term debt were current as of June 30, 2006.

During 2004, Athens Utilities Board entered a \$20,500,000 loan agreement. The note payable is between the City of Athens, Tennessee and the Public Building Authority of the City of Clarksville, Tennessee; however, the debt service will be paid by the Board over a 29 year amortization period. The debt issue requires monthly interest at a variable rate with the rate at June 30, 2006, set at 4.05 percent. The debt issue will be used to construct, repair, improve, extend and equip the electrical distribution system and the sewer system. It is anticipated that the Department of Sewer will utilize \$17,500,000 and the Power Division will utilize \$3,000,000 of the debt issue. At June 30, 2006, the Power Division had drawn \$1,849,310 and the Department of Sewer had drawn \$15,487,243 of this debt. If Board funds are not sufficient to service the debt, the City of Athens is required to establish ad valorem taxes to pay the note.

Note 3. Long-Term Debt (continued)

Utilities Board: (continued)

Aggregate maturities or payments required on principal under long-term debt obligations are as follows:

| June 30 | Principal | Interest | Total |
|-----------|---------------------|---------------------|---------------------|
| 2007 | \$ 680,000 | \$ 956,805 | \$ 1,636,805 |
| 2008 | 696,916 | 930,020 | 1,626,936 |
| 2009 | 751,051 | 901,354 | 1,652,405 |
| 2010 | 706,093 | 872,070 | 1,578,163 |
| 2011 | 717,297 | 845,458 | 1,562,755 |
| 2012-2016 | 3,848,479 | 3,826,507 | 7,674,986 |
| 2017-2021 | 5,636,486 | 3,008,320 | 8,644,806 |
| 2022-2026 | 6,830,000 | 1,712,564 | 8,542,564 |
| 2027 | 4,351,553 | 387,146 | 4,738,699 |
| | <u>\$24,217,875</u> | <u>\$13,440,244</u> | <u>\$37,658,119</u> |

Note 4. Cash Deposits and Investments

Cash Deposits:

Primary government

State statutes require that all deposits with financial institutions must be collateralized in an amount equal to 105 percent of the face amount of uninsured deposits. Under these statutes, the deposits must be either covered by state or federal depository insurance, by collateral held by the City's agent in the City's name or by the Federal Reserve Banks acting as third-party agents. At June 30, 2006, all the City's deposits were insured or collateralized.

Component units

At June 30, 2006, all cash deposits of the Athens City Board of Education and Athens Utilities Board were covered by state or federal depository insurance or collateralized with securities held by the Boards' agents in the Boards' names.

Note 4. Cash Deposits and Investments (continued)

Investments:

Primary government

The City's investment policy states that investments shall only be made in debt instruments of commercial banks or other investment institutions or other obligors having a Standard and Poors (A) and Moody's (P) short-term credit rating of at least an A1 P1. For instruments not rated, deposits must be insured by the maximum authorized under the Federal Deposit Insurance Corporation, in instances where such insurance is applicable or a participant in the State of Tennessee's Bank Collateral Pool. Investments are carried at fair value, as determined by quoted market prices. It is the City's policy generally to hold investments until maturity. Investments will have an average maturity of less than one year and shall not exceed two years.

State statutes authorize the City to invest in obligations of the U.S. Treasury, its agents and instrumentalities, repurchase agreements, interest earning money market accounts, certificates of deposit, obligations of the state or any agency of the state, and the State of Tennessee Local Government Investment Pool (LGIP).

As of June 30, 2006, the City had \$11,300,288 invested in the LGIP, which represents all of the City's investments excluding those included in the Cemetery Perpetual Care Fund and the Athens Pension Trust Fund. The LGIP was not rated as of June 30, 2006. The fair value of the position of the LGIP is the same as the value of the pool shares. Regulatory oversight for the LGIP is provided by the State legislature, the State Comptroller and the State Funding Board.

Cemetery Perpetual Fund:

The Cemetery Perpetual Care Fund's investments are determined by Branch Banking and Trust, the Trustee. The Trustee is authorized to invest in all legal and prudent investments.

As of June 30, 2006, the Cemetery Perpetual Care Fund's investments consisted of the following:

| | Fai | <u>r Value</u> |
|--------------------|-----------|----------------|
| Money market funds | \$ | 5,894 |
| Mutual funds | | 10,315 |
| | <u>\$</u> | 16,209 |

There is not a formal policy to limit the credit risk exposure on these investments.

Note 4. Cash Deposits and Investments (continued)

Athens Pension Trust Fund:

As of June 30, 2006, the Pension Trust Fund's investments consisted of the following:

| | Weighted | |
|---------------------------------------|----------------------------|--------------------|
| | Average <u>Maturity</u> | Fair Value |
| | wiaturity | ran value |
| U.S. government and agency securities | 5.64 years | \$2,071,299 |
| Corporate bonds | 2.42 years | 642,496 |
| Common stock | N/A | 2,560,236 |
| Mutual funds | N/A | 406,397 |
| Money market fund | N/A | 25,813 |
| | | <u>\$5,706,241</u> |

The Athens Pension Trust Fund is authorized to invest in stocks and corporate bonds rated AAA or better by Moody's Investor Services. The Retirement Committee's investment policy is to achieve a 50/50 government and corporate bonds/equities ratio. U.S. governments and agency securities carry the explicit guarantee of the U.S. government. The City does not have any additional formal policy to limit its credit risk exposure.

The City does not have a formal policy to limit its exposure to fair value losses arising from rising interest rates.

Note 5. Interfund Transactions

Interfund Transfers:

Interfund transfers during the year consisted of the General Fund transferring \$790,000 to the Debt Service Fund.

The purpose of the interfund transaction was to fund debt service requirements. Interfund activity is netted in the government-wide statements within the governmental activities and business-type activities columns.

Note 6. Component Unit Transactions

Utilities Board:

Generally all transactions with the Utilities Board are as a result of services being provided. The Utilities Board provides utilities to the City. In addition, the Utilities Board bills and collects residential sanitation services for the City.

During 2004, the City entered an agreement to issue \$20,500,000 of Adjustable Rate Pooled Financing Revenue Bonds, Series 2003. The debt agreement is between the City and the Public Building Authority of the City of Clarksville, Tennessee; however, the debt service will be paid by the Utilities Board over a 29 year amortization period and will be reflected in the Utilities Board financial statements. See Note 3 for further details.

Board of Education:

During 2006, the City appropriated \$1,753,781, as part of its annual appropriation to fund the Board's operations to the Board of Education. The appropriation is paid monthly. The financial statements reflect a payable from the City to the Board of Education of \$441,866 for appropriations to be remitted.

During 2004, the City authorized \$6,300,000 for school renovations. The City has issued debt through the Tennessee Municipal Bond Fund. The debt is in the City's name and draws on the loan are appropriated to the Board of Education for renovations as necessary, but renovations must be completed within three years.

During the construction period, interest only payments will be made based on the amounts drawn. The Board of Education has agreed to pay the first \$1,300,000 due with the City liable for all principal and interest due thereafter. During 2006, the City had appropriated \$606,000 to the Board for school renovations. As of June 30, 2006, the City had drawn debt of \$5,423,000 with \$5,391,500 appropriated to the Board of Education for school renovations and \$31,500 used to pay debt issue costs.

Note 7. Detail of Net Assets and Fund Balances

Net Assets:

Net assets reported on the government-wide Statement of Net Assets include the following:

| | | Business- | |
|---|----------------------|---------------------|----------------------|
| | Governmental | Type | |
| | Activities | Activities | Total |
| Capital assets | \$ 18,741,262 | \$ 2,802,552 | \$21,543,814 |
| Accumulated depreciation | (8,064,412) | (1,346,516) | (9,410,928) |
| Debt related to acquisition and | | | |
| construction of capital assets | (1,881,300) | | (1,881,300) |
| Invested in capital assets, net of related debt | 8,795,550 | 1,456,036 | 10,251,586 |
| Restricted for debt service | 1,951,458 | <u> </u> | 1,951,458 |
| Restricted for pension obligation | 277,780 | — . | 277,780 |
| Restricted for cemetery perpetual care: | | | |
| Expendable | 68,926 | . | 68,926 |
| Nonexpendable | 47,283 | | 47,283 |
| Total restricted | 2,345,447 | | 2,345,447 |
| Unrestricted | 5,699,906 | 733,135 | 6,433,041 |
| Total net assets | <u>\$ 16,840,903</u> | <u>\$ 2,189,171</u> | <u>\$ 19,030,074</u> |
| | | | |

Governmental Fund Balances:

Reservations of fund balances of governmental funds are created to either (1) satisfy legal covenants that require that a portion of the fund balance be segregated or (2) identify the portion of the fund balance that is not appropriated for future expenditures. Specific reservations of the fund balance accounts are summarized below.

Reserved for encumbrances. This reserve was created to represent encumbrances outstanding at the end of the year based on purchase orders and contracts signed by the City but not completed as of the close of the fiscal year.

Reserved for Cook Park. This reserve was created as a result of an agreement between the City and the Cook Garden Club. The agreement provides for an annual appropriation for the neighborhood park of \$6,617 in return for the closing of the Cook Park swimming pool.

Reserved for inventories. This reserve was created to represent the portion of the fund balance that is not available for expenditures because the City expects to use these resources within the next budgetary period.

Reserved for law enforcement. This reserve was created to comply with federal statutes concerning accountability for federally forfeited property.

Note 7. Detail of Net Assets and Fund Balances (continued)

Reserved for cemetery perpetual care. This reserve was in conjunction with an irrevocable trust agreement established for the Cemetery Perpetual Care Fund.

Reserved for debt service. This reserve was established to provide for future debt service.

Reserved for state street aid. This reserve was created to comply with state statutes concerning accountability for funds received from the State of Tennessee gas tax. There was no reserve required at June 30, 2006. Revenues were \$376,195 and expenditures were \$417,402 for street lighting and \$261,485 for paving.

Governmental fund balances reported on the fund financial statements include the following:

Reserved

| Major Funds: | |
|----------------------------------|---------------------|
| General Fund | |
| Encumbrances | \$ 49,059 |
| Cook Park | 14,477 |
| Inventory | 109,567 |
| Law enforcement | 147,410 |
| Debt Service Fund | |
| Debt service | 1,951,458 |
| | 2,271,971 |
| Nonmajor Funds: | |
| Cemetery Perpetual Care Fund | |
| Cemetery perpetual care | 116,209 |
| Total reserved fund balances | 2,388,180 |
| Unreserved | |
| Major Funds: | |
| General Fund | 6,842,952 |
| | -,, |
| Nonmajor Funds: | |
| Drug Fund | 106,900 |
| General Obligation Bond Fund | 38,737 |
| Capital Improvement Fund | <u>1,111,741</u> |
| Total unreserved fund balances | <u>8,100,330</u> |
| Total governmental fund balances | <u>\$10,488,510</u> |

Note 7. Detail of Net Assets and Fund Balances (continued)

Governmental Fund Balances: (continued)

Component Units:

Utilities Board

Net assets of the Utilities Board consist of the following:

| Invested in capital assets, net of related debt | <u>\$ 58,253,018</u> |
|---|----------------------|
| Restricted for pension obligation | 160,469 |
| Restricted for debt service | 272,420 |
| Total restricted | 432,889 |
| Unrestricted | 8,944,945 |
| | \$ 67,630,852 |

Board of Education

Net assets of the Board of Education consist of the following:

| Invested in capital assets, net of related debt | | \$ 5,852,722 |
|---|--|---------------------|
| Unrestricted | | 3,660,466 |
| | | <u>\$ 9,513,188</u> |

Note 8. Pension Plans

Primary Government:

Plan description

The City of Athens, Tennessee Pension Plan (Plan) is a single employer non-contributory defined benefit plan. All regular and full-time employees of the City, and the City Judge, but excluding temporary, part-time or seasonal employees, whose customary employment is less than 5 months a year, are eligible to participate. Currently there are 97 active and 17 terminated participants, as well as 37 retired participants.

A complete copy of the Plan's actuarial report is available upon request at the City of Athens Finance Department.

All employees who have completed at least one year of employment are eligible to participate in the Plan. Under the Plan, employees' annual benefits, to be paid in monthly installments for life, are based on continuous service to normal retirement age (65) and are equal to the sum of:

Note 8. Pension Plans (continued)

Primary Government: (continued)

Plan description (continued)

- 1. Thirty percent of average compensation reduced by 1/10 for each year of continuous service less than 10, plus
- 2. One percent of average compensation in excess of the Average Covered Wage, given by the table below, for each year of service up to 35 years.

Effective January 1, 2006, the normal retirement date coincides with the attainment of age 65 and 5 years of continuous service.

| Participant's Year of Birth | Average Covered Wage |
|--------------------------------|-------------------------|
| Before 1910 | \$ 6,000 |
| 1910 to 1911 | 6,600 |
| 1912 to 1913 | 7,200 |
| 1914 to 1915 | 8,400 |
| 1916 to 1917 | 9,000 |
| 1918 to 1921 | 9,600 |
| 1922 to 1925 | 10,200 |
| 1926 to 1930 | 10,800 |
| 1931 to 1932 | 11,400 |
| 1933 to 1934 | 12,000 |
| 1935 to 1936 | 12,600 |
| 1937 to 1940 | 13,200 |
| 1941 to 1944 | 13,800 |
| 1945 and later | 14,100 |
| | |

The minimum annual benefit is the greater of (a) \$42 per year of service not to exceed 35 years, (b) the accrued benefit under the formula as of June 30, 1976 or (c) the accrued benefit under the formula as of June 30, 1998.

Upon the completion of 15 years of continuous service and the attainment of age 55, a participant may elect early retirement. The participant may receive a monthly benefit for life beginning at early retirement date equal to the benefit accrued, reduced by one-fifteenth for each of the first 5 years and one-thirtieth for each of the next 5 years by which early retirement precedes normal retirement. A participant age 62 with 15 years of service or age 55 with 25 years of service is eligible for an unreduced benefit.

Note 8. Pension Plans (continued)

Primary Government: (continued)

<u>Plan description</u> (continued)

A participant who becomes totally and permanently disabled before the normal retirement date and has 10 years of continuous service may retire and receive a disability retirement benefit reduced one-fifteenth for each of the first 5 years and one-thirtieth for each of the next 5 years by which disability precedes normal retirement date and actuarially reduced for each additional year.

A participant is 100 percent vested upon termination after 5 or more years of service. The Plan trust funds are managed by the Trust Division of Branch Banking & Trust Company.

Summary of significant accounting policies

The City of Athens, Tennessee's financial statements are prepared using the accrual basis of accounting. Contributions are recognized in the period that they are due. Benefits and refunds are recognized in the period that they are payable to the participants.

Following are the significant accounting principles followed by the Trust Division of Branch Banking & Trust Company:

The securities listed on a national securities exchange are valued at the closing price at the valuation date. Securities which are not listed on a national securities exchange are valued at the mean of the bid and asked prices on the valuation date. Temporary investments are valued at their estimated market value by the Fund's Trustee.

Interest income is accrued as earned on each valuation date. The cost of securities sold is determined by the specific identification method.

Fixed income fund securities are valued utilizing prices quoted by a statistical service. U.S. Government Securities (held in trust) are valued at their estimated market value by the Fund's Trustee.

Contributions and reserves

- a. The authority under which the obligation to contribute to the Plan of the City is established through Section 3.02 of the Plan Document and a Trust Agreement between the employer and the Trust Division of Branch Banking & Trust Company.
- b. The funding policy is to contribute annually the normal cost with interest as determined through an actuarial valuation utilizing the collective aggregate normal cost method.

Note 8. Pension Plans (continued)

Primary Government: (continued)

Contributions and reserves (continued)

- c. Active Plan members are not required to contribute.
- d. There are no long-term contracts for contributions at the reporting date.
- e. There are no legally required reserves at the reporting date.

Annual pension cost and net pension obligation (benefit):

The amount shown below as the "net pension obligation (benefit)" is the cumulative difference between annual pension cost and the City's contributions to the Plan, including the pension liability at transition.

Significant actuarial assumptions used in the valuation and the update include (a) rate of return on investment of present and future assets of 8 percent a year compounded annually, (b) projected salary increases of a 4 percent annual rate (no explicit assumption is made regarding the portion attributable to the effects of inflation on salaries), (c) no post retirement benefit increases, (d) level percentage of projected payroll amortization method, and (e) 30 years open amortization period. The actuarial value of assets was the market value.

Development of the net pension obligation (benefit)

| Annual required contribution for year ending June 30, 2006 Interest on net pension obligation | \$ 439,869 (20,608) |
|--|------------------------|
| Adjustment to annual required contribution | 26,556 |
| Annual pension cost | 445,817 |
| Employer contributions made | 466,000 |
| Change in net pension benefit | (20,183) |
| Net pension benefit at June 30, 2005 | <u>(257,597</u>) |
| Net pension benefit at June 30, 2006 | <u>\$(277,780</u>) |

The annual required contribution for the 2006 year was determined as part of the annual actuarial valuation on January 1, 2006.

Note 8. Pension Plans (continued)

Primary Government: (continued)

Development of the net pension obligation (benefit) (continued)

Trend Information

| | | | Net |
|---------|-----------------|-------------|-------------|
| Fiscal | Annual Required | Percentage | Pension |
| Year | Contribution | of ARC | Obligation |
| Ending | (ARC) | Contributed | (Benefit) |
| 6/30/06 | \$ 439,869 | 105.9% | \$(277,780) |
| 6/30/05 | 408,869 | 96.3 | (257,597) |
| 6/30/04 | 391,030 | 104.9 | (278,963) |
| | | | |

Component Units

Utilities Board:

Plan description

The Utilities Board has a single-employer, noncontributory defined benefit pension plan covering substantially all employees in all divisions.

Board of Education:

Non-instructional employees - plan description

Employees of the Board of Education are members of the Political Subdivision Pension Plan (PSPP), an agent multiple-employer defined benefit pension plan administered by the Tennessee Consolidated Retirement System (TCRS). TCRS provides retirement benefits as well as death and disability benefits. Political subdivisions such as the Board of Education participate in the TCRS as individual entities and are liable for all costs associated with the operation and administration of their plan.

Instructional employees - plan description

The Board of Education contributes to the State Employees, Teachers, and Higher Education Employees Pension Plan (SETHEEPP), a cost-sharing multiple employer defined benefit pension plan administered by the Tennessee Consolidated Retirement System (TCRS). TCRS provides retirement benefits as well as death and disability benefits to plan members and their beneficiaries.

Note 8. Pension Plans (continued)

Component Units (continued)

Board of Education: (continued)

Report availability

The TCRS issues a publicly available financial report that includes financial statements and required supplementary information for the SETHEEPP and the PSPP in which the Board of Education participates. That report may be obtained by writing to the Tennessee Treasury Department, Consolidated Retirement System, 10th Floor Andrew Jackson Building, Nashville, TN 37243-0230 or can be accessed at www.treasury.state.tn.us.

The Board of Education and Utilities Board issue stand-alone financial reports which include all required disclosures and required supplementary information related to the component units' pension plan. Complete financial statements can be obtained at the component units' administrative office.

Note 9. Deferred Compensation

The City and the Utilities Board offer its employees deferred compensation plans created in accordance with Internal Revenue Code Section 457. The plans, available to all employees, permit them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency.

Note 10. Contingencies

The City is subject to lawsuits and claims arising out of its business nature. Management, after review and consultation with counsel, considers that any liability, not covered by insurance, from these lawsuits would not materially affect the financial position of the City.

The City has received several federal and state grants for specific purposes which are subject to review by the grantor agencies. Such reviews could lead to a request for reimbursement to the grantor agencies for any expenditures disallowed under the terms of the grants. Management believes that such disallowed costs, if any, would be immaterial.

Note 11. Risk Management

The City is exposed to various risks of loss to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the government carries commercial insurance or participates in the Tennessee Municipal League Risk Management Pool. The Tennessee Municipal League Risk Management Pool is a public entity risk pool which provides coverage for a variety of risks to Tennessee governments. The City does not retain the risk of loss under coverages with the pool. There have been no significant reductions in insurance coverage and settlement amounts have not exceeded insurance coverage for the current year or the three prior years.

| | | | | Variance |
|-----------------------------------|--------------|--------------|--------------|------------|
| | Buc | dget | | With Final |
| | Original | Final | Actual | Budget |
| REVENUES | | | | |
| PROPERTY TAXES | | | | |
| Property taxes-current | \$ 3,800,000 | \$ 3,800,000 | \$ 3,900,440 | \$ 100,440 |
| Property taxes-prior | 140,000 | 140,000 | 104,496 | (35,504) |
| Property taxes-delinquent | 40,000 | 40,000 | 37,593 | (2,407) |
| Public utilities taxes | 90,000 | 90,000 | 91,197 | 1,197 |
| Total property taxes | 4,070,000 | 4,070,000 | 4,133,726 | 63,726 |
| OTHER LOCAL TAXES | | | | |
| Penalty and interest on property | | | | |
| tax-prior | 20,000 | 20,000 | 16,655 | (3,345) |
| Penalty and interest on property | | | | |
| tax-current | 15,000 | 15,000 | 15,994 | 994 |
| In lieu of taxes | 780,000 | 780,000 | 798,491 | 18,491 |
| Local sales tax | 3,400,000 | 3,634,000 | 3,843,205 | 209,205 |
| Wholesale beer tax | 430,000 | 430,000 | 448,861 | 18,861 |
| Minimum business tax | 14,000 | 14,000 | 14,520 | 520 |
| Cable TV franchise tax | 110,000 | 110,000 | 121,968 | 11,968 |
| Gross receipts tax | 540,000 | 590,000 | 662,978 | 72,978 |
| Transient fees | - | | 300 | 300 |
| Total other local taxes | 5,309,000 | 5,593,000 | 5,922,972 | 329,972 |
| INTERGOVERNMENTAL | | | | |
| State sales tax | 790,000 | 790,000 | 901,063 | 111,063 |
| State beer tax | 6,000 | 6,000 | 6,631 | 631 |
| State income tax | 50,000 | 50,000 | 114,350 | 64,350 |
| State gas and motor fuel tax | 380,000 | 380,000 | 376,195 | (3,805) |
| State gasoline inspection tax | 30,000 | 30,000 | 29,703 | (297) |
| State mixed drink tax | 35,000 | 35,000 | 47,178 | 12,178 |
| State excise tax | 60,000 | 60,000 | 83,697 | 23,697 |
| State law/fire grants | 17,000 | 17,000 | 10,893 | (6,107) |
| Reimbursement-other government | | | | |
| agencies | 25,000 | 25,000 | 43,232 | 18,232 |
| Highway maintenance reimbursement | 10,000 | 10,000 | 10,056 | 56 |
| Police grants | - | - | 4,878 | 4,878 |
| Other grant funds | | 364,000 | 505,979 | 141,979 |
| Total intergovernmental | 1,403,000 | 1,767,000 | 2,133,855 | 366,855 |

(continued)

| | Bu | dget | | Variance With Final |
|--|--------------------|--------------------|--------------------|------------------------|
| | Original | Final | Actual | Budget |
| CHARGES FOR SERVICES Utility damage reimbursement | \$ 10,000 | \$ 10,000 | \$ 15,986 | \$ 5,986 |
| Animal control | 25,000 | 31,000 | 34,339 | 3,339 |
| Grave opening Recreation fees | 20,000 60,500 | 20,000 67,500 | 22,350 77,783 | 2,350 |
| Building permits | 60,000 | 60,000 | 97,032 | 10,283 37,032 |
| Clerks fees | 5,000 | 5,000 | 7,644 | 2,644 |
| Recreation concessions | 35,000 | 35,000 | 29,355 | (5,645) |
| Special ticket sales | 2,000 | 2,000 | - | (2,000) |
| Total charges for services | 217,500 | 230,500 | 284,489 | 53,989 |
| FINES AND FORFEITURES | 400.000 | 400.000 | 110 (10 | 10.610 |
| Court fines Law enforcement forfeitures | 400,000 | 400,000 | 440,610 142,413 | 40,610 142,413 |
| Total fines and forfeitures | 400,000 | 400,000 | 583,023 | 183,023 |
| INTEREST | 40,000 | 40,000 | 209,645 | 169,645 |
| MISCELLANEOUS | 43,500 | 76,500 | 107,942 | 31,442 |
| Total revenues | 11,483,000 | 12,177,000 | 13,375,652 | 1,198,652 |
| EXPENDITURES | | | | |
| GENERAL GOVERNMENT Administrative: | | | | |
| City Manager's Office | 280,600 | 280,600 | 221,620 | 58,980 |
| City Council | 47,400 | 47,400 | 44,421 | 2,979 |
| City Judge | 12,600 | 12,600 | 12,580 | 20 |
| City Attorney | 18,000 | 18,000 | 10,511 | 7,489 |
| Special appropriations | 302,400 | 302,400 | 302,400 | - |
| Athens Utilities Board | 470,000 | 470,000 | 456,602 | 13,398 |
| Pass-through grant Finance | - | 310,000 | 443,532 | (133,532) |
| Personnel | 596,000 151,100 | 646,000 151,100 | 624,851 142,848 | 21,149 8,252 |
| Administrative services: | 151,100 | 151,100 | 142,040 | 0,232 |
| Administration | 88,400 | 88,400 | 87,290 | 1,110 |
| City Hall | 242,500 | 292,500 | 174,077 | 118,423 |
| Community development: | | | , | |
| Administration | 144,900 | 144,900 | 131,471 | 13,429 |
| Codes enforcement | 139,300 | 139,300 | 114,521 | 24,779 |
| Cemeteries | 66,900 | 66,900 | 55,576 | 11,324 |
| Total general government | 2,560,100 | 2,970,100 | 2,822,300 | 147,800 |

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(continued)

| | Bu | dget | | Variance With Final |
|---------------------------------|------------|------------|------------|------------------------|
| | Original | Final | Actual | Budget |
| PUBLIC SAFETY | | | | |
| Police: | | | | |
| Administration | \$ 225,600 | \$ 225,600 | \$ 218,492 | \$ 7,108 |
| Patrol | 1,492,900 | 1,499,573 | 1,335,747 | 163,826 |
| Detective | 195,700 | 195,700 | 173,184 | 22,516 |
| Fire: | | | | |
| Administration | 106,900 | 106,900 | 101,804 | 5,096 |
| Prevention | 81,900 | 81,900 | 77,764 | 4,136 |
| Suppression | 1,158,000 | 1,226,500 | 1,186,334 | 40,166 |
| Administrative services: | | | | |
| Communications | 356,300 | 356,300 | 323,591 | 32,709 |
| Total public safety | 3,617,300 | 3,692,473 | 3,416,916 | 275,557 |
| HIGHWAYS AND STREETS | | | | |
| Public Works: | | | | |
| Administration | 188,500 | 198,500 | 194,867 | 3,633 |
| Traffic control | 169,400 | 169,400 | 110,854 | 58,546 |
| Street maintenance | 493,300 | 528,300 | 483,736 | 44,564 |
| Street construction | 353,200 | 409,700 | 336,364 | 73,336 |
| Street cleaning | 509,800 | 509,800 | 503,712 | 6,088 |
| City garage | 325,000 | 325,000 | 306,715 | 18,285 |
| Total highways and streets | 2,039,200 | 2,140,700 | 1,936,248 | 204,452 |
| CULTURE AND RECREATION | | | | |
| Parks and Recreation: | 1 (1 500 | | | |
| Administration | 161,500 | 161,654 | 146,955 | 14,699 |
| Maintenance | 417,900 | 425,757 | 409,365 | 16,392 |
| Swimming pools | 67,000 | 67,000 | 41,034 | 25,966 |
| Program planning | 214,200 | 257,700 | 250,296 | 7,404 |
| Total culture and recreation | 860,600 | 912,111 | 847,650 | 64,461 |
| EDUCATION | | | | |
| Athens City Schools | 1,530,000 | 2,370,000 | 2,359,781 | 10,219 |
| | | | 2,000,001 | 10,217 |
| HEALTH AND WELFARE | | | | |
| Public Works: Animal control | 95 900 | 01 800 | 80.060 | 2 72 1 |
| | 85,800 | 91,800 | 89,069 | 2,731 |
| Total expenditures | 10,693,000 | 12,177,184 | 11,471,964 | 705,220 |
| REVENUES OVER (UNDER) | | | | |
| EXPENDITURES | 790,000 | (184) | 1,903,688 | 1,903,872 |
| | | | | |

(continued)

¥7. .*

| | Buc | lget | | Variance With Final |
|---|--------------------------------|--|--|--------------------------------|
| | Original | Final | Actual | Budget |
| REVENUES OVER (UNDER) EXPENDITURES | 790,000 | (184) | 1,903,688 | 1,903,872 |
| OTHER FINANCING SOURCES (USES) Debt proceeds Proceeds from the sale of capital assets Transfer to debt service fund | - (790,000) | 606,000 (790,000) | 606,000 17,143 (790,000) | 17,143 |
| Total other financing sources (uses) | (790,000) | (184,000) | (166,857) | 17,143 |
| Net change in fund balance FUND BALANCE, beginning of year FUND BALANCE, end of year | - 5,426,634 \$ 5,426,634 | (184,184) 5,426,634 \$ 5,242,450 | 1,736,831 5,426,634 \$ 7,163,465 | 1,921,015 - \$ 1,921,015 |

1. The basis of budgeting for the City of Athens is based upon generally accepted accounting principles.

| | | | | Variance |
|---|----------------------|----------------------|----------------------|----------------------|
| | | lget | | With Final |
| | Original | Final | Actual | Budget |
| REVENUES | | - | | |
| Intergovernmental Interest | \$ 150,000 30,000 | \$ 190,000 60,000 | \$ 185,265 85,709 | \$ (4,735) 25,709 |
| Total revenues | 180,000 | 250,000 | 270,974 | 20,974 |
| EXPENDITURES | | | | |
| Debt service: Principal Interest and fiscal charges | 420,000 210,000 | 420,000 280,000 | 415,700 268,270 | 4,300 11,730 |
| Total expenditures | 630,000 | 700,000 | 683,970 | 16,030 |
| REVENUES OVER (UNDER) EXPENDITURES | (450,000) | (450,000) | (412,996) | 37,004 |
| OTHER FINANCING SOURCES | | | | |
| Transfer from general fund | 790,000 | 790,000 | 790,000 | - |
| Net change in fund balance | 340,000 | 340,000 | 377,004 | 37,004 |
| FUND BALANCE, beginning of year | 1,574,545 | 1,574,454 | 1,574,454 | |
| FUND BALANCE, end of year | <u>\$ 1,914,545</u> | \$ 1,914,454 | \$ 1,951,458 | \$ 37,004 |

CITY OF ATHENS, TENNESSEE REQUIRED SUPPLEMENTAL INFORMATION SCHEDULE OF FUNDING PROGRESS AND SCHEDULE OF EMPLOYER CONTRIBUTIONS PENSION PLAN June 30, 2006

| | | Actuarial | | | | UAAL as a |
|-----------|-------------|-------------|-------------|--------|-------------|------------|
| Actuarial | Actuarial | Accrued | Unfunded | | | Percentage |
| Valuation | Value of | Liability | AAL | Funded | Covered | of Covered |
| Date | Assets | (AAL) | (UAAL) | Ratio | Payroll | Payroll |
| 1/1/04 | \$5,068,768 | \$7,113,097 | \$2,044,329 | 71.26% | \$3,610,949 | 56.61% |
| 1/1/05 | 5,493,047 | 7,847,572 | 2,354,525 | 70.00 | 3,777,279 | 62.33 |
| 1/1/06 | 5,953,249 | 7,906,837 | 1,953,588 | 75.29 | 3,713,900 | 52.60 |

Schedule of Employer Contributions

| Plan Year Ending | Contributions by the City | Annual Required Contribution | Percentage Contributed |
|---------------------|------------------------------|---------------------------------|---------------------------|
| 6/30/97 | \$ 138,656 | \$ 138,656 | 100.0 |
| 6/30/98 | 153,810 | 153,810 | 100.0 |
| 6/30/99 | 426,797 | 176,796 | 241.4 |
| 6/30/00 | 278,587 | 275,060 | 101.3 |
| 6/30/01 | 282,666 | 281,558 | 100.4 |
| 6/30/02 | 343,829 | 339,606 | 101.2 |
| 6/30/03 | 410,000 | 366,470 | 111.9 |
| 6/30/04 | 410,000 | 391,030 | 104.9 |
| 6/30/05 | 393,536 | 408,869 | 96.2 |
| 6/30/06 | 466,000 | 439,869 | 105.9 |

- 1. The service prorated unit credit actuarial cost method has been used. Under this method, annual contributions consist of normal cost plus amortization of the unfunded actuarial accrued liability. Costs are allocated as a percentage of earnings.
- 2. There are no factors that significantly affect the identification of trends in the amounts reported in the required schedules.

NONMAJOR GOVERNMENTAL FUNDS

Special Revenue Fund

The Special Revenue Fund is used to account for the proceeds of specific revenues which are legally restricted to finance specific functions or activities of government and which, therefore, cannot be diverted to other uses.

DRUG FUND: This fund was established expressly to account for financial activities related to drug revenues and expenditures. This includes revenues for drug fines and forfeitures and expenditures for drug enforcement, education and treatment.

Capital Projects Fund

The Capital Projects Fund is used to account for the acquisition or construction of major capital facilities other than those financed by proprietary funds and trust funds.

GENERAL OBLIGATION BOND FUND: This fund was established in fiscal year 1989 to account for the proceeds of a bond issue for the construction of public works and recreation projects.

Permanent Fund

The Permanent Fund is used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the reporting government's programs.

CEMETERY PERPETUAL CARE FUND: This fund was established to provide for the future maintenance of city cemeteries. The interest income of the trust can be used for cemetery maintenance with no principal encroachment permitted.

CITY OF ATHENS, TENNESSEE COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS June 30, 2006

| | Special | | | |
|--------------------------------------|------------|--------------------------------------|------------|--------------|
| | Revenue | Capital Projects | Permanent | |
| | Fund | Fund | Fund | Total |
| | | General | Cemetery | Nonmajor |
| | | Obligation Capital | Perpetual | Governmental |
| | Drug | Bond Improvement | Care | Funds |
| ASSETS | | | | |
| Cash and cash equivalents | \$ 27,718 | \$ 45,439 \$ 25,807 | \$ - | \$ 98,964 |
| Investments | 79,182 | 3,688 1,132,398 | 116,209 | 1,331,477 |
| Due from other governments | | | | 229,986 |
| Total assets | \$ 106,900 | \$ 279,113 \$1,158,205 | \$ 116,209 | \$ 1,660,427 |
| LIABILITIES AND FUND BALANC | ES | | | |
| LIABILITIES | | | | |
| Accounts payable | \$ - | \$ 376 \$ - | \$- | \$ 376 |
| Retention payable | - | - 46,464 | - | 46,464 |
| Interfund payable | - | 240,000 - | - | 240,000 |
| Total liabilities | | 240,376 46,464 | - | 286,840 |
| FUND BALANCES | | | | |
| Reserved for cemetery perpetual care | - | | 116,209 | 116,209 |
| Unreserved, undesignated | 106,900 | 38,737 1,111,741 | - | 1,257,378 |
| Total fund balances | 106,900 | 38,737 1,111,741 | 116,209 | 1,373,587 |
| Total liabilities and fund balances | \$ 106,900 | <u>\$ 279,113</u> <u>\$1,158,205</u> | \$ 116,209 | \$ 1,660,427 |

CITY OF ATHENS, TENNESSEE COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS Year Ended June 30, 2006

| | Specia | ıl | | | | | | | |
|----------------------------------|----------|-----------------------|------------|-------------|----|-----------|---|--------------|-----------|
| | Reven | enue Capital Projects | | | | Permanent | | | |
| | Fund | | F | und | | Fund | | | Total |
| | | | General | | | Cemetery | , | N | lonmajor |
| | | | Obligation | Capital | | Perpetual | | Governmental | |
| | Drug | | Bond | Improvement | | Care | | Funds | |
| REVENUES | | | | | | | | | |
| Intergovernmental | \$- | | \$ 267,120 | \$- | | \$- | | \$ | 267,120 |
| Fines and forfeitures | 41,2 | 287 | - | - | | - | | | 41,287 |
| Contributions | - | | - | 82,55 | | - | | | 82,550 |
| Investment and interest income | 3, | 07 | 3,719 | 42,34 | 43 | 3,12 | | | 52,293 |
| Miscellaneous | - | | - | - | _ | 1,90 | 0 | | 1,900 |
| Total revenues | 44,3 | 394 | 270,839 | 124,89 | 93 | 5,02 | 4 | | 445,150 |
| EXPENDITURES | | | | | | | | | |
| Current: | | | | | | | | | |
| Public safety | 21,0 | 579 | - | - | | - | | | 21,679 |
| Capital outlay | - | | 477,237 | 4,78 | 37 | - | | | 482,024 |
| Total expenditures | 21,0 | 579 | 477,237 | 4,78 | 37 | - | _ | | 503,703 |
| NET CHANGE IN FUND BALANCES | 22,7 | 15 | (206,398) | 120,10 |)6 | 5,02 | 4 | | (58,553) |
| FUND BALANCES, beginning of year | 84, | 85 | 245,135 | 991,63 | 35 | 111,18 | 5 | | 1,432,140 |
| FUND BALANCES, end of year | \$ 106,9 | 000 | \$ 38,737 | \$1,111,74 | 1 | \$ 116,20 | 9 | \$ | 1,373,587 |

CITY OF ATHENS, TENNESSEE BUDGETARY COMPARISON SCHEDULE DRUG FUND Year Ended June 30, 2006

| | | | | Variance | |
|--|---------------------------|---------------------------|------------------------|-----------------------|--|
| | Buc | lget | | With Final | |
| | Original | Final | Actual | Budget | |
| REVENUES | | | | | |
| Drug fines and forfeitures Investment and interest income | \$ 32,000 | \$ 32,000 | \$ 41,287 | \$ 9,287 3,107 | |
| Total revenues | 32,000 | 32,000 | 44,394 | 12,394 | |
| EXPENDITURES | | | | | |
| Drug investigation Supplies Education and training | 12,000 15,000 5,000 | 12,000 15,000 5,000 | 6,500 14,191 988 | 5,500 809 4,012 | |
| Total expenditures | 32,000 | 32,000 | 21,679 | 10,321 | |
| REVENUES UNDER EXPENDITURES | - | - | 22,715 | 22,715 | |
| FUND BALANCE, beginning of year | 84,185 | 84,185 | 84,185 | | |
| FUND BALANCE, end of year | \$ 84,185 | \$ 84,185 | \$ 106,900 | \$ 22,715 | |

| Federal Grantor/Pass-Through Grantor/Program or Cluster Title | Federal CFDA Number | Pass-Through Grantor's Number | Accrued (Deferred) Grant Revenues July 1, 2005 | Grant Revenues Received | Expenditures | Accrued (Deferred) Grant Revenues June 30, 2006 |
|--|---------------------------|-------------------------------------|---|-------------------------------|--|--|
| PRIMARY GOVERNMENT: | | | | | | |
| FEDERAL AWARDS: FEDERAL EMERGENCY MANAGEMENT AGENCY | | | | | | |
| Passed through TN Emergency Management Agency: | | | | | | |
| Public Assistance Grant | 83.544 | Z-03-017817-00 | <u>\$</u> | \$ 5,260 | \$ 5,260 | <u>\$</u> |
| APPALACHIAN REGIONAL COMMISSION | | | | | | |
| Appalachian Area Development | 23.002 | N/A | 36,615 | 180,861 | 240,326 | 96,080 |
| U.S. DEPARTMENT OF TRANSPORTATION | | | | | | |
| Passed through TN Department of Transportation: Highway Planning and Construction | 20.205 | STD 11 20(44) | | | 41 207 | 41.005 |
| Highway Flaining and Construction | 20.205 | STP-H-30(44) | | | 41,307 | 41,307 |
| U.S. DEPARTMENT OF AGRICULTURE | | | | | | |
| Passed through Southeast TN Development District: Community Development Block Grant | 14.228 | GG-05-11658-00 | | 102,634 | 180,832 | 78,198 |
| | 11.220 | | | , | | 76,196 |
| U.S. DEPARTMENT OF JUSTICE Local Law Enforcement Block Grant | 16.592 | 2004LBBX0977 | (9,662) | | 4,209 | (5 452) |
| | 10.372 | 200420077 | (9,002) | | 4,209 | (5,453) |
| ENVIRONMENTAL PROTECTION AGENCY Surveys, Studies, Investigations and Special Purpose Grants | 66.606 | XP-97435001-0 | 67,900 | 67,900 | | |
| | 00.000 | XI-97455001-0 | | | | |
| Total Federal Awards | | | 94,853 | 356,655 | 471,934 | 210,132 |
| STATE AWARDS: | | | | | | |
| Tennessee Department of Environment and Conservation: | | | | | | |
| Local Parks and Recreation Local Parks and Recreation | N/A | Z-05-023551-00 | 62,866 | 100,000 | 37,134 | - |
| Tennessee Department of Transportation: | N/A | Z-05-022827-00 | - | - | 229,986 | 229,986 |
| Tennessee Infrastructure Improvement Program | N/A | Z-02-008516-00 | - | - | 22,374 | 22,374 |
| Tennessee Division of Community Assistance | N/A | GG-030405-00 | - | - | 10,500 | 10,500 |
| Tennessee Department of Agriculture | N/A | Z-06-026175-00 | - | - | 3,380 | 3,380 |
| Total State Awards | | | 62,866 | 100,000 | 303,374 | 266,240 |
| Total Primary Government | | | \$ 157,719 | \$ 456,655 | \$ 775,308 | \$ 476,372 |
| | | | | ÷ 130,033 | <i>\(\begin{aligned} \(\begin{aligned} +7.5,500 \) \\ \(\begin{aligned} +7.5,5000 \) \(</i> | φ τι0,572 |

(continued)

| Federal Grantor/Pass-Through Grantor/Program or Cluster Title | Federal CFDA Number | Pass-Through Grantor's Number | Accrued (Deferred) Grant Revenues July 1, 2005 | Grant Revenues Received | Expenditures | Accrued (Deferred) Grant Revenues June 30, 2006 |
|--|---------------------------|-------------------------------------|---|-------------------------------|--------------|--|
| COMPONENT UNIT - ATHENS UTILITIES BOARD | | | | | | |
| FEDERAL AWARDS: | - | | | | | |
| ENVIRONMENTAL PROTECTION AGENCY | | | | | | |
| Surveys, studies, investigations, and special purpose grants | 66.606 | XP-974898-03-0 | \$ 763,473 | \$ 935,268 | \$ 171,795 | \$ - |
| COMPONENT UNIT - ATHENS CITY BOARD | | | | | | |
| OF EDUCATION: | | | | | | |
| FEDERAL AWARDS: | | | | | | |
| U.S. DEPARTMENT OF AGRICULTURE | | | | | | |
| Passed through the TN Department of Agriculture: | | | | | | |
| Food Distribution | 10.550 | N/A | \$ - | \$ 31,522 | \$ 31,522 | \$ - |
| Passed through the TN Department of Education: | | | | | | · |
| Child Nutrition Cluster: | | | | | | |
| National School Lunch Program | 10.555 | N/A | 2,943 | 380,602 | 377,659 | - |
| School Breakfast Program | 10.553 | N/A | 1,296 | 144,480 | 143,184 | - |
| Summer Food Service Program for Children | 10.559 | N/A | 49,621 | 89,007 | 89,922 | 50,536 |
| | | | 53,860 | 645,611 | 642,287 | 50,536 |
| U.S. DEPARTMENT OF EDUCATION | | | | • | | |
| Impact Aid | 84.041 | N/A | \$- | \$ 3,058 | \$ 3,058 | \$ - |
| Passed through the TN Department of Education: | 04.041 | 14/71 | Ψ - | φ 5,050 | \$ 5,058 | φ - |
| Special Education Cluster: | | | | | | |
| Special Education - Grants to States | 84.027 | N/A | (26,030) | 319,200 | 336,838 | (8,392) |
| Special Education - Grants to States | 84.027 | N/A | (20,050) | 14,200 | 14,200 | (8,392) |
| Special Education - Preschool Grants | 84.173 | N/A | _ | 11,000 | 10,805 | (195) |
| Title I Grants to Local Educational Agencies | 84.010 | N/A | (28,508) | 493,000 | 521,385 | (193) |
| Improving Teacher Quality - State Grants | 84.367 | N/A | (1,257) | 124,552 | 122,863 | (2,946) |
| Technology Literacy Challenge Fund Grants | 84.318 | N/A | (265) | 9,440 | 9,705 | (2,)40) |
| Technology Literacy Challenge Fund Grants | 84.318 | Z-03-014999-00 | 23,305 | 23,305 | - | _ |
| Safe and Drug-Free Schools and Communities - | 0.110.1.0 | | 20,000 | 20,000 | | _ |
| State Grants | 84.186 | N/A | (1,008) | 11,258 | 11,441 | (825) |
| Innovative Education Program Strategies | 84.298 | N/A | (146) | 5,849 | 5,995 | - |
| Rural Education Acheivement Program | 84.358 | N/A | (2,555) | 77,606 | 80,161 | - |
| Even Start - State Educational Agencies | 84.213 | N/A | - | 52,859 | 84,374 | 31,515 |
| Even Start - State Educational Agencies | 84.213 | Z-05-020469-00 | 35,135 | 35,135 | - | - |
| Title III Emergency Immigrant | 84.162 | N/A | - | 7,410 | 7,248 | (162) |
| | (| continued) | | | , | |

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(continued)

| Federal Grantor/Pass-Through Grantor/Program or Cluster Title | Federal CFDA Number | Pass-Through Grantor's Number | (De Grant | ccrued eferred) Revenues 1, 2005 | Re | Grant evenues eceived | Exp | penditures | (D Gran | Accrued Deferred) t Revenues e 30, 2006 |
|--|---------------------------|-------------------------------------|--------------|---|-----|-----------------------------|-----|------------|------------|--|
| COMPONENT UNIT - ATHENS CITY BOARD | | | | | | | | | | |
| OF EDUCATION: (continued) | | | | | | | | | | |
| FEDERAL AWARDS: (continued) | | | | | | | | | | |
| U.S. DEPARTMENT OF EDUCATION (continued) | | | | | | | | | | |
| Hurricane Education Recovery | 84.938 | N/A | \$ | - | \$ | 15,593 | \$ | 15,593 | \$ | - |
| Passed through the TN Department of Labor and | | | | | | | | | | |
| Workforce Development: | | | | | | | | | | |
| Adult Education - State Grant Program | 84.002 | Z-06-027746-00 | | - | | 93,912 | | 114,334 | | 20,422 |
| Adult Education - State Grant Program | 84.002 | Z-05-022192-00 | | 17,496 | | 17,496 | | - | | - |
| Families First | 84.002 | Z-05-022287-00 | | 5,273 | | 5,273 | | - | | - |
| Families First | 84.002 | Z-06-027157-00 | | - | | 6,658 | | 7,918 | | 1,260 |
| | | | | 21,440 | 1 | ,326,804 | _1 | 1,345,918 | | 40,554 |
| U.S. DEPARTMENT OF LABOR AND WORKFORCE DEVELOPMENT Passed through the TN Department of Labor and Workforce Development: | | | | | | | | | | |
| Workforce Development Incentive Grant | 17.267 | Z-04-019469-00 | | 3,209 | | 3,209 | | - | | - |
| Workforce Development Incentive Grant | 17.267 | Z-05-023718-00 | | 605 | | 605 | | - | | - |
| Workforce Development Incentive Grant | 17.267 | Z-05-023766-00 | | - | | 2,604 | | 2,796 | | 192 |
| | 11201 | | | 3,814 | | 6,418 | | 2,796 | | 192 |
| | | | | | | | | | | |
| Total Federal Awards - Athens City Board of Education | | | | 79,114 | 1 | ,978,833 | | 1,991,001 | | 91,282 |
| STATE AWARDS: | | | | | | | | | | |
| Adult Education - State Grant Program | | Z-05-022192-00 | \$ | 4,651 | \$ | 4,651 | \$ | - | \$ | |
| Adult Education - State Grant Program | | Z-06-027746-00 | | - | | 24,963 | | 30,392 | | 5,429 |
| Lottery Pre-K | | N/A | | - | | 199,916 | | 321,189 | | 121,273 |
| Lottery for Education Afterschool Program | | 019-06-1-017 | | - | | 47,300 | | 114,623 | | 67,323 |
| Families First | | Z-06-027157-00 | | - | | 3,332 | | 4,010 | | 678 |
| Families First | | Z-05-022287-00 | | 2,481 | | 2,481 | | - | | - |
| Family Resource Grant | | Z-05-021441-00 | | 15,732 | | 15,732 | | - | | - |
| Family Resource Grant | | 06-120-76 | | - | | 12,309 | | 28,185 | | 15,876 |
| Safe Schools Act 2001 | | N/A | . — | 9,607 | | 9,607 | | 10,167 | | 10,167 |
| Total State Awards - Athens City Board of Education | | | | 32,471 | | 320,291 | | 508,566 | | 220,746 |
| Total Component Unit | | | \$ | 111,585 | \$2 | ,299,124 | \$2 | 2,499,567 | \$ | 312,028 |
| | (| continued) | | | | | | | | |

(continued)

i.

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(continued)

| Federal Grantor/Pass-Through Grantor/Program or Cluster Title | Federal CFDA Number | Pass-Through Grantor's Number | Accrued (Deferred) Grant Revenues July 1, 2005 | Grant Revenues Received | Expenditures | Accrued (Deferred) Grant Revenues June 30, 2006 |
|--|---------------------------|-------------------------------------|---|-------------------------------|--------------|--|
| COMPONENT UNIT - ATHENS CITY BOARD | | | | | | |
| OF EDUCATION: (continued) | | | | | | |
| SUMMARY OF PRIMARY GOVERNMENT AND | | | | | | |
| DISCRETELY PRESENTED COMPONENT UNIT: | | | | | | |
| Total Federal Awards | | | \$ 937,440 | \$3,270,756 | \$ 2,634,730 | \$ 301,414 |
| Total State Awards | | | 95,337 | 420,291 | 811,940 | 486,986 |
| TOTAL AWARDS | | | \$ 1,032,777 | \$3,691,047 | \$ 3,446,670 | \$ 788,400 |

Note 1: The City received federal awards which were below the level requiring the City to have a "Single Audit" in accordance with OMB Circular A-133, "Audits of States, Local Governments, and Non-Profit Organizations" for the year ended June 30, 2006. The Schedule of Expenditures of Federal and State Awards includes the federal and state grant activity of the City of Athens and its component units and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133. Therefore, some amounts presented in this schedule may differ from amounts presented in or used in the preparation of the basic financial statements.

- Note 2: The Board of Education, component unit of the City, received federal awards which made it subject to audit under OMB Circular A-133 for the year ended June 30, 2006. The Board of Education awards have been reported on in the separately issued financial statements of Athens City Board of Education. The Board of Education awards have been included in the Schedule of Expenditures of Federal and State Awards to reflect the entire reporting entity. See separately issued Board of Education financial report regarding the Board's Schedule of Expenditures of Federal and State Awards.
- Note 3: The Utilities Board, component unit of the City, received federal awards which were below the level requiring the City to have a "Single Audit" in accordance with OMB Circular A-133, "Audits of States, Local Governments, and Non-Profit Organizations" for the year ended June 30, 2006. The Utilities Board awards have been reported on in the separately issued financial statements of Athens Utilities Board. The Utilities Board awards have been included in the Schedule of Expenditures of Federal and State Awards to reflect the entire reporting entity. See separately issued Utilities Board financial report regarding the Board's Schedule of Expenditures of Federal Awards.
- Note 4: Expenditures under the U.S. Department of Agriculture Food Distribution grant received by the Board of Education represent receipt and expenditures of noncash commodities as valued based on equivalent purchased product.

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OTHER

CITY OF ATHENS, TENNESSEE SCHEDULE OF UNCOLLECTED DELINQUENT TAXES FILED LAST TEN YEARS June 30, 2006

a

| Tax Year | Delinquent Taxes Filed | July 1, 2005 Delinquent Taxes Receivable | Current Collections and Adjustment | June 30, 2006 Delinquent Taxes Receivable |
|----------------|---------------------------|--|---|---|
| 1994 and Prior | (1) | \$ 1,315 | \$ 30 | \$ 1,285 |
| 1995 | 28,293 | 149 | 10 | 139 |
| 1996 | 58,335 | 225 | 31 | 194 |
| 1997 | 32,487 | 218 | 190 | 28 |
| 1998 | 32,006 | 151 | 42 | 109 |
| 1999 | 42,359 | 946 | 31 | 915 |
| 2000 | 52,893 | 1,019 | 77 | 942 |
| 2001 | 53,445 | 1,016 | 711 | 305 |
| 2002 | 37,540 | 9,383 | 6,276 | 3,107 |
| 2003 | 54,164 | 32,490 | 20,669 | 11,821 |
| 2004 | 42,110 | 287,179 | 118,504 | 168,675 |

(1) Not available

Note: 2004 taxes receivable include amounts for Collins & Aikman, which filed for bankruptcy protection. Bankruptcies are not filed with the Clerk and Master's Office.

CITY OF ATHENS, TENNESSEE SCHEDULE OF CHANGES IN PROPERTY TAXES RECEIVABLE Year Ended June 30, 2006

| | Total | 2006 Assessment | 2005 Assessment | Prior Years |
|---|--------------|--------------------|--------------------|----------------|
| PROPERTY TAXES RECEIVABLE July 1, 2005 | \$ 4,550,610 | <u>\$</u> - | \$4,215,000 | \$ 335,610 |
| Add - | | | | |
| Taxes assessed | 4,360,244 | 4,350,000 | 10,244 | - |
| Late listings | 65,961 | - | 65,122 | 839 |
| | 4,426,205 | 4,350,000 | 75,366 | 839 |
| Deduct - | | | | |
| Collections | 4,140,940 | - | 3,994,753 | 146,187 |
| Adjustments and abatements | 68,673 | - | 67,334 | 1,339 |
| | 4,209,613 | - | 4,062,087 | 147,526 |
| PROPERTY TAXES RECEIVABLE | | | | |
| June 30, 2006 | \$ 4,767,202 | \$4,350,000 | \$ 228,279 | \$ 188,923 |

CITY OF ATHENS, TENNESSEE SCHEDULE OF INVESTMENTS June 30, 2006

| | Interest Rate | Maturity Date | | Cost | | Market Value |
|---|------------------|------------------|----|---------|----|-----------------|
| FUNDS GOVERNED BY THE CITY COUNCIL | | | | | | |
| Cemetery Perpetual Care Fund: | | | | | | |
| BB&T U.S. Treasury Money Market Fund | - | °_ | \$ | 5,894 | \$ | 5,894 |
| BB&T Intermediate U.S. Government Bond Fund | - | - | | 46,490 | | 44,011 |
| BB&T International Equity Fund | _ | - | | 3,600 | | 4,925 |
| BB&T Large Company Growth Fund | - | - | | 6,206 | | 7,305 |
| BB&T Large Company Value Fund | | - | | 9,049 | | 10,911 |
| BB&T Midcap Growth Fund | - | - | | 1,049 | | 1,500 |
| BB&T Midcap Value Fund | - | - | | 1,631 | | 1,681 |
| BB&T Short U.S. Government Income Fund | · _ | - | | 2,340 | | 2,218 |
| BB&T Small Cap Fund | - | · - | | 1,227 | | 1,824 |
| Federated Intermediate Income Fund | - | - | | 36,816 | | 35,940 |
| Total | | | \$ | 114,302 | \$ | 116,209 |
| Athens Pension Trust Fund: | | | | | | |
| Federal Farm Credit | 3.000 | 04/15/08 | \$ | 217,089 | \$ | 215,649 |
| Federal Home Loan Banks | 4.125 | 04/18/08 | Ψ | 148,669 | Ψ | 146,625 |
| Federal Home Loan Banks | 5.250 | 06/18/14 | | 232,317 | | 221,414 |
| Federal Home Loan Mortgage Corporation | 5.000 | 01/30/14 | | 221,486 | | 216,704 |
| Federal Home Loan Mortgage Corporation | 5.875 | 03/21/11 | | 156,016 | | 151,220 |
| Federal National Mortgage Association | 4.750 | 02/21/13 | | 296,312 | | 287,532 |
| Federal National Mortgage Association | 5.125 | 01/02/14 | | 121,369 | | 119,961 |
| Government National Mortgage Association | 7.500 | 06/15/07 | | 390 | | 386 |
| U.S. Treasury Notes | 3.500 | 02/15/10 | | 289,997 | | 284,133 |
| U.S. Treasury Notes | 4.375 | 08/15/12 | | 152,127 | | 144,293 |
| U.S. Treasury Notes | 4.250 | 08/15/13 | | 147,138 | | 142,312 |
| U.S. Treasury Notes | 4.250 | 11/15/14 | | 147,205 | | 141,070 |
| US Bancorp | 5.100 | 07/15/07 | | 75,644 | | 74,518 |
| Lehman Brothers Holdings Company | 4.000 | 01/22/08 | | 73,885 | | 73,041 |
| Pepsico, Inc. | 3.200 | 05/15/07 | | 73,601 | • | 73,478 |
| Chevron Texaco Capital Company | 3.500 | 09/17/07 | | 73,679 | | 73,168 |
| Goldman Sachs Group | 4.125 | 01/15/08 | | 74,118 | | 73,394 |
| Household Finance Corporation | 4.625 | 01/15/08 | | 74,876 | | 73,929 |
| Anheuser-Busch Company, Inc. | 4.375 | 01/15/13 | | 72,632 | | 69,296 |
| Bank of America Corporation | 7.400 | 01/15/11 | | 83,098 | | 79,802 |
| Procter and Gamble Company | 6.875 | 09/15/09 | | 52,384 | | 51,870 |
| Abbott Laboratories | - | - | | 28,742 | | 31,617 |
| ALCOA, Inc. | - | - | | 28,702 | | 32,360 |
| American International Group, Inc. | - | - | | 42,817 | | 47,240 |
| Amgen | - | | | 21,066 | | 21,200 |
| AmSouth Bancorporation | - | - | | 30,084 | | 31,740 |
| Applied Materials, Inc. | - | - | | 34,889 | | 29,304 |

(continued)

CITY OF ATHENS, TENNESSEE SCHEDULE OF INVESTMENTS June 30, 2006 (continued)

| | Interest Rate | Maturity Date | | Cost | Market Value |
|---------------------------------|------------------|------------------|----|---------|-----------------|
| Anadarko Petroleum Corporation | | | \$ | 14,322 | \$ 33,383 |
| Arch Coal, Inc. | - | _ | • | 27,679 | 29,659 |
| Avon Products, Inc. | | | | 26,940 | 31,000 |
| Bank of America Corporation | - | | | 34,237 | 52,910 |
| Bank of New York Company, Inc. | - | - | | 34,598 | 38,640 |
| BB&T Corporation | - | - | | 16,630 | 20,795 |
| Best Buy Company, Inc. | - | - | | 13,250 | 21,936 |
| Bunge Limited | - | - | | 28,695 | 25,125 |
| Carnival Corporation | - | - | | 19,313 | 31,305 |
| Caterpiller Tractor Company | - | _ | | 29,852 | 40,964 |
| Chevron Texaco Corporation | - | - | | 22,411 | 31,030 |
| Cisco Systems, Inc. | - | - | | 39,067 | 21,971 |
| Citigroup, Inc. | - | - | | 36,729 | 48,250 |
| ConocoPhillips | - | _ * | | 17,457 | 31,127 |
| Dell Computer Corporation, Inc. | - | - | | 18,859 | 15,899 |
| Dominion Resources, Inc. | - | - | | 24,761 | 31,786 |
| Dover Corporation | - | - | | 28,418 | 37,072 |
| Dow Chemical Company | - | - | | 41,491 | 42,933 |
| E.I. Dupont De Nemours Company | | - | | 25,044 | 23,920 |
| EMC Corporation | - | · · | | 28,431 | 24,957 |
| Exxon Mobil Corporation | - | - | | 26,216 | 41,104 |
| First Data Corporation | - | _ ^ | | 21,027 | 23,646 |
| Gannett, Inc. | - | | | 35,398 | 30,761 |
| General Electric Company | - | - | | 65,877 | 70,864 |
| Halliburton Company | - | - | | 28,836 | 29,684 |
| HCA, Inc. | - | - | | 22,809 | 25,890 |
| Home Depot, Inc. | - | - | | 12,574 | 17,895 |
| Ingersoll-Rand Company | - | | | 27,109 | 47,058 |
| Intel Corporation | - | - | | 18,290 | 17,575 |
| IBM Corporation | - | - | | 25,201 | 24,966 |
| Ishares MSCIEAFE Index | - | - | | 191,698 | 196,170 |
| Johnson & Johnson, Inc. | - | - | | 23,780 | 32,956 |
| Johnson Controls, Inc. | - | - | | 33,028 | 47,277 |
| JP Morgan Chase & Company | · - | - | | 34,320 | 46,200 |
| Kimberly Clark Corporation | - | _ . | | 23,497 | 27,765 |
| KLA-Tencor Corporation | - | - 1 | | 23,099 | 20,785 |
| Kohls Corporation | - | - | | 35,902 | 42,862 |
| Marathon Oil Corporation | - | - | | 14,531 | 45,815 |
| Masco Corporation | - | - | | 30,828 | 37,050 |
| Medco Health Solutions, Inc. | - | - | | 33,847 | 35,800 |
| Medtronic, Inc. | - | - | | 13,280 | 18,768 |
| Merrill Lynch and Company | - | | | 22,208 | 27,824 |
| Microsoft Corporation | - | - | | 31,908 | 23,300 |
| Morgan Stanley | - | - | | 33,044 | 47,408 |

(continued)

CITY OF ATHENS, TENNESSEE SCHEDULE OF INVESTMENTS June 30, 2006 (continued)

| | Interest | Maturity | | Market | |
|---|----------|----------|--------------|--------------|--|
| | Rate | Date | Cost | Value | |
| Mylan Laboratories, Inc. | - | - | \$ 33,641 | \$ 37,000 | |
| Nabors Industries | - | - | 29,573 | 30,411 | |
| Nike, Inc. | - | - | 21,041 | 34,425 | |
| Nokia Systems Corporation | - | - | 12,833 | 19,754 | |
| Oracle SystemsCorporation | | - | 29,367 | 37,312 | |
| Parker Hannifin Corporation | - | | 31,708 | 31,040 | |
| Pepsico, Inc. | - | - | 24,271 | 30,020 | |
| Pitney Bowes, Inc. | - | - , | 29,383 | 30,975 | |
| PNC Bank Corporation | - | - | 22,375 | 28,068 | |
| Procter and Gamble | - | - | 31,284 | 33,360 | |
| Scherling-Plough Corporation | - | - | 28,905 | 28,545 | |
| Seagate Technology | - | -, | 29,563 | 34,526 | |
| Sprint Corporation | - | • • - | 20,319 | 18,491 | |
| St. Paul Companies, Inc. | - | - | 39,038 | 44,580 | |
| Sysco Corporation | - | - | 23,366 | 25,212 | |
| Texas Instruments, Inc. | - | - | 39,528 | 40,134 | |
| United Health Group, Inc. | - | | 11,837 | 22,390 | |
| United Technologies Corporation | - | - | 21,846 | 47,565 | |
| Valero Energy Corporation | - | - | 15,093 | 31,597 | |
| Wal-Mart Stores, Inc. | - | | 28,844 | 33,719 | |
| Wellpoint, Inc. | - | - | 25,027 | 29,108 | |
| Wells, Fargo & Company | | - | 28,454 | 41,925 | |
| Xcel Energy, Inc. | - | - | 28,376 | 27,811 | |
| Xilinx, Inc. | - | - | 20,423 | 14,722 | |
| BB&T Midcap Growth Fund | - | - 1 | 110,454 | 171,038 | |
| BB&T Midcap Value Fund | - | - | 149,996 | 166,595 | |
| Non US FD 253 Leggmason Westernasset | - | - | 70,000 | 68,764 | |
| BB&T Prime Money Market Fund | _ | _ | 25,813 | 25,813 | |
| bber i mile money market i and | | | \$ 5,309,181 | \$ 5,706,241 | |
| | | | \$ 5,509,101 | \$ 5,700,241 | |
| Participation in the State of Tennessee Local | | | | | |
| Government Investment Pool: | | | | | |
| General Fund | - | - | \$ 6,260,243 | \$ 6,260,243 | |
| Debt Service Fund | - | - | \$ 1,823,212 | \$ 1,823,212 | |
| Sanitation Fund | - | - | \$ 544,960 | \$ 544,960 | |
| Drug Fund | _ | _ | \$ 79,182 | \$ 79,182 | |
| Capital Improvement Fund | _ | <u> </u> | \$ 1,132,398 | \$ 1,132,398 | |
| Fleet Management Fund | _ | - | \$ 1,437,568 | \$ 1,437,568 | |
| Conference Center Fund | - | - | \$ 19,037 | \$ 19,037 | |
| General Obligation Bond Fund | - - | - | \$ 3,688 | \$ 3,688 | |

CITY OF ATHENS, TENNESSEE SCHEDULE OF DEBT SERVICE REQUIREMENTS June 30, 2006

| Fiscal Year | City of | uilding Authori Clarksville, Ter oan Program, Se | nnessee, | Public Building Authority of the City of Clarksville, Tennessee, Pooled Loan Program, Series 1995 | | | | Total All Issues | |
|------------------------------|---|--|---|---|---|---|---|---|---|
| Ending 6/30 | Principal | Interest | Total | Principal | Interest | Total | Principal | Interest | Total |
| 2007 2008 2009 2010 | \$ 100,000 100,000 100,000 100,000 | \$ 197,902 196,951 193,251 189,551 | \$ 297,902 296,951 293,251 289,551 | \$ 436,500 458,300 481,200 505,300 | \$ 68,103 52,302 35,711 18,292 | \$ 504,603 510,602 516,911 523,592 | \$ 536,500 558,300 581,200 605,300 | \$ 266,005 249,253 228,962 207,843 | \$ 802,505 807,553 810,162 813,143 |
| 2011 2012 2013 2014 | 662,000 683,000 703,000 725,000 | 185,851 161,357 136,086 110,075 | 847,851 844,357 839,086 835,075 | - | - - - | - - - | 662,000 683,000 703,000 725,000 | 185,851 161,357 136,086 110,075 | 847,851 844,357 839,086 835,075 |
| 2015 2016 2017 | 747,000 770,000 733,000 | 83,250 55,611 27,121 | 830,250 825,611 760,121 | - - - | | - - | 747,000 770,000 <u>733,000</u> | 83,250 55,611 27,121 | 830,250 825,611 760,121 |
| | \$ 5,423,000 | \$1,537,006 | \$ 6,960,006 | \$ 1,881,300 | \$ 174,408 | \$ 2,055,708 | \$ 7,304,300 | \$ 1,711,414 | \$ 9,015,714 |

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STATISTICAL SECTION

The following tables are inapplicable.

SPECIAL ASSESSMENT BILLINGS AND COLLECTIONS: The City has made no special assessments during the last ten years.

COMPUTATION OF LEGAL DEBT MARGIN: The State of Tennessee imposes no legal debt margin on municipalities.

CITY OF ATHENS, TENNESSEE NET ASSETS BY COMPONENT LAST FOUR YEARS June 30, 2006 (Accrual Basis of Accounting)

| | 2006 | 2005 | 2004 | 2003 |
|---|--------------|--------------|--------------|--------------|
| GOVERNMENTAL ACTIVITIES | | | | |
| Invested in capital assets, net of related debt | \$ 8,795,550 | \$ 8,003,707 | \$ 5,182,286 | \$ 2,927,226 |
| Restricted | 2,345,447 | 1,943,236 | 1,591,590 | 1,276,029 |
| Unrestricted | 5,699,906 | 4,770,721 | 11,561,939 | 11,983,773 |
| Total governmental activities net assets | \$16,840,903 | \$14,717,664 | \$18,335,815 | \$16,187,028 |
| | | | | |
| | | | | |
| BUSINESS-TYPE ACTIVITIES | | | | |
| Invested in capital assets, net of related debt | \$ 1,456,036 | \$ 1,587,133 | \$ 1,685,987 | \$ 1,789,623 |
| Unrestricted | 733,135 | 569,531 | 582,291 | 654,479 |
| Total business-type activities net assets | \$ 2,189,171 | \$ 2,156,664 | \$ 2,268,278 | \$ 2,444,102 |
| | | | | |
| | | | | |
| PRIMARY GOVERNMENT | | | | |
| Invested in capital assets, net of related debt | \$10,251,586 | \$ 9,590,840 | \$ 6,868,273 | \$ 4,716,849 |
| Restricted | 2,345,447 | 1,943,236 | 1,591,590 | 1,276,029 |
| Unrestricted | 6,433,041 | 5,340,252 | 12,144,230 | 12,638,252 |
| Total primary government net assets | \$19,030,074 | \$16,874,328 | \$20,604,093 | \$18,631,130 |

NOTE: The City adopted GASB 34 in fiscal year 2003 and ten years of data is not available but will be accumulated over time.

CITY OF ATHENS, TENNESSEE CHANGES IN NET ASSETS LAST FOUR YEARS June 30, 2006 (Accrual Basis of Accounting)

| | 2006 | 2005 | 2004 | 2003 |
|---|----------------|----------------|---------------------------------------|----------------|
| EXPENSES | | | · · · · · · · · · · · · · · · · · · · | |
| Governmental activities: | | | | |
| General government | \$ 3,247,334 | \$ 3,466,385 | \$ 3,808,931 | \$ 2,916,608 |
| Public safety | 3,407,171 | 3,327,801 | 3,145,414 | 3,333,481 |
| Highways and streets | 2,031,940 | 1,838,813 | 1,930,598 | 1,540,403 |
| Culture and recreation | 588,744 | 870,846 | 847,670 | 894,206 |
| Education | 2,359,781 | 4,393,735 | 3,452,952 | 1,437,643 |
| Health and welfare | 86,069 | 81,158 | 76,462 | 79,706 |
| Interest on long-term debt | 259,020 | 148,652 | 56,436 | 99,015 |
| Total governental activities expenses | 11,980,059 | 14,127,390 | 13,318,463 | 10,301,062 |
| Business-type activities: | | | | |
| Conference center | 74,533 | 74,332 | 71,182 | 73,638 |
| Sanitation | 713,587 | 821,148 | 874,411 | 737,660 |
| Total business-type activities expenses | 788,120 | 895,480 | 945,593 | 811,298 |
| Total primary government expenses | \$12,768,179 | \$ 15,022,870 | \$14,264,056 | \$11,112,360 |
| | | | | |
| PROGRAM REVENUES Governmental activities: Charges for services: | | | | |
| General government | \$ 143,012 | \$ 144,930 | \$ 124,963 | \$ 107,968 |
| Public safety | 624,310 | 537,985 | 324,137 | 320,501 |
| Culture and recreation | 107,138 | 117,433 | 113,228 | 147,784 |
| Health and welfare | 34,339 | 29,416 | 28,969 | 23,385 |
| Operating grants and contributions | 932,309 | 568,915 | 3,245,413 | 1,427,757 |
| Capital grants and contributions | 406,067 | 180,797 | 851,939 | 272,007 |
| Total governental activities program | | | | |
| revenues | 2,247,175 | 1,579,476 | 4,688,649 | 2,299,402 |
| Business-type activities: Charges for services: | | | | |
| Conference center | 14,303 | 12,676 | 17,752 | 13,735 |
| Sanitation | 782,040 | 740,626 | 742,961 | 739,929 |
| Total business-type activities program | | | | |
| revenues | 796,343 | 753,302 | 760,713 | 753,664 |
| Total primary government program revenues | \$ 3,043,518 | \$ 2,332,778 | \$ 5,449,362 | \$ 3,053,066 |
| NET (EXPENSES)/REVENUES | | | | |
| Governmental activities | \$ (9,732,884) | \$(12,547,914) | \$ (8,629,814) | \$ (8,001,660) |
| Business-type activities | 8,223 | (142,178) | (184,880) | (57,634) |
| Total primary government net expenses | \$ (9,724,661) | \$(12,690,092) | \$ (8,814,694) | \$ (8,059,294) |
| | | | | |

(continued)

CITY OF ATHENS, TENNESSEE CHANGES IN NET ASSETS LAST FOUR YEARS June 30, 2006 (Accrual Basis of Accounting)

(continued)

| | 2006 | 2005 | 2004 | 2003 |
|--|--|-----------------------|--------------|--------------|
| GENERAL REVENUES AND OTHER | | | | |
| CHANGES IN NET ASSETS | | | | |
| Governmental activities: | | | | |
| Property taxes | \$ 4,216,453 | \$ 4,120,554 | \$ 4,106,766 | \$ 4,074,004 |
| Other taxes | 5,922,972 | 5,463,756 | 5,191,945 | 4,880,830 |
| Intergovernmental revenues not restricted to | | | | |
| specific programs | 1,200,623 | 981,944 | 976,987 | 1,053,087 |
| Insurance proceeds | - | - | 15,900 | - |
| Investment income | 412,700 | 169,953 | 84,706 | 126,519 |
| Gain (loss) on disposal of capital assets | 31,007 | 24,967 | 31,959 | 22,951 |
| Miscellaneous | 72,368 | 79,639 | 104,314 | 65,042 |
| Transfers | | - | - | (36,604) |
| Total governental activities | 11,856,123 | 10,840,813 | 10,512,577 | 10,185,829 |
| Business-type activities: | | | | |
| Investment income | 19,327 | 12,015 | 5,449 | 7,317 |
| Transfers | - | _ | - | 36,604 |
| Gain (loss) on disposal of capital assets | . - . | 13,433 | - | - |
| Miscellaneous | 4,957 | 5,116 | 3,607 | 9,887 |
| Total business-type activities | 24,284 | 30,564 | 9,056 | 53,808 |
| Total primary government | \$11,880,407 | \$ 10,871,377 | \$10,521,633 | \$10,239,637 |
| GOVERNMENTAL ACTIVITIES | | | | |
| Prior period adjustments and restatements | ¢ | \$ (1.011.050) | \$ 266,024 | \$- |
| Those period adjustments and restatements | <u>ъ </u> | <u>\$ (1,911,050)</u> | \$ 200,024 | ⊅ - |
| CHANGES IN NET ASSETS | | | | |
| Governmental activities | \$ 2,123,239 | \$ (3,618,151) | \$ 2,148,787 | \$ 2,184,169 |
| Business-type activities | 32,507 | (111,614) | (175,824) | (3,826) |
| Total primary government | \$ 2,155,746 | \$ (3,729,765) | \$ 1,972,963 | \$ 2,180,343 |

NOTE: The City adopted GASB 34 in fiscal year 2003 and ten years of data is not available but will be accumulated over time.

CITY OF ATHENS, TENNESSEE FUND BALANCES, GOVERNMENTAL FUNDS LAST FOUR YEARS June 30, 2006

(Modified Accrual Basis of Accounting)

| | 2006 | 2005 | 2004 | 2003 |
|--------------------------------------|---|-------------------------|-------------------------|-------------------------|
| GENERAL FUND | | | | |
| Reserved Unreserved | \$ 320,513 6,842,952 | \$ 208,339 5,218,295 | \$ 153,069 4,104,411 | \$ 361,522 3,455,501 |
| Total general funds | \$ 7,163,465 | \$ 5,426,634 | \$ 4,257,480 | \$ 3,817,023 |
| | age de la companya de | | | |
| ALL OTHER GOVERNMENTAL FUNDS | | | | |
| Reserved Unreserved, reported in: | \$ 2,067,667 | \$ 1,685,639 | \$ 1,312,627 | \$ 1,276,029 |
| Special revenue funds | 106,900 | 84,185 | 96,109 | 125,948 |
| Capital projects funds | 1,150,478 | 1,236,770 | 2,501,295 | 2,746,052 |
| Total all other governmental funds | \$ 3,325,045 | \$ 3,006,594 | \$ 3,910,031 | \$ 4,148,029 |

NOTE: The City adopted GASB 34 in fiscal year 2003 and ten years of data is not consistent or available but will be accumulated over time.

CITY OF ATHENS, TENNESSEE CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST FOUR YEARS June 30, 2006

(Modified Accrual Basis of Accounting)

| | 2006 | 2005 | 2004 | 2003 |
|--|--------------|--------------|--------------|--------------|
| REVENUES | | | | - |
| Property taxes | \$ 4,133,726 | \$ 4,049,947 | \$ 4,136,932 | \$ 3,713,629 |
| Other local taxes | 5,922,972 | 5,463,757 | 5,191,945 | 4,880,830 |
| Intergovernmental | 2,586,240 | 1,792,575 | 3,789,949 | 2,752,751 |
| Charges for services and tuition | 284,489 | 291,779 | 267,159 | 279,137 |
| Fines and forfeitures | 624,310 | 537,985 | 324,137 | 320,501 |
| Contributions | 82,550 | _ / | - | - |
| Investment and interest income | 347,647 | 140,539 | 70,785 | 107,460 |
| Miscellaneous | 109,842 | 120,649 | 104,313 | 64,289 |
| Total revenues | 14,091,776 | 12,397,231 | 13,885,220 | 12,118,597 |
| | | | | |
| EXPENDITURES | | | | |
| General government | 2,831,550 | 2,582,941 | 3,683,843 | 2,724,436 |
| Public safety | 3,438,595 | 3,432,724 | 3,210,617 | 3,415,071 |
| Highways and streets | 1,936,248 | 1,699,759 | 1,859,132 | 1,617,956 |
| Culture and recreation | 847,650 | 823,538 | 803,238 | 839,221 |
| Education | 2,359,781 | 4,393,735 | 3,452,952 | 1,437,643 |
| Health and welfare | 89,069 | 84,158 | 79,462 | 82,706 |
| Capital outlay | 482,024 | 1,387,070 | 1,816,498 | 995,226 |
| Debt service: | | | | |
| Debt issue costs | - | - | 31,500 | - |
| Principal | 415,700 | 395,900 | 712,600 | 669,900 |
| Interest and fiscal charges | 259,020 | 148,652 | 62,167 | 104,269 |
| Total expenditures | 12,659,637 | 14,948,477 | 15,712,009 | 11,886,428 |
| REVENUES OVER (UNDER) EXPENDITURES | 1,432,139 | (2,551,246) | (1,826,789) | 232,169 |
| OTHER FINANCING COURCES (LISES) | | | | |
| OTHER FINANCING SOURCES (USES) Proceeds from issuance of debt | 606,000 | 2 814 500 | 2 002 500 | |
| | | 2,814,500 | 2,002,500 | - 70,018 |
| Proceeds from the sale of capital assets Transfers | 17,143 | 2,463 | 26,748 | (36,604) |
| Total other financing resources (uses) | 623,143 | 2,816,963 | 2,029,248 | 33,414 |
| NET CHANGE IN FUND BALANCES | \$ 2,055,282 | \$ 265,717 | \$ 202,459 | \$ 265,583 |
| DEBT SERVICE AS A PERCENTAGE OF NONCAPITAL EXPENDITURES | 5.54% | 4.02% | 5.58% | 7.11% |

NOTE: The City adopted GASB 34 in fiscal year 2003 and ten years of data is not consistent or available but will be accumulated over time.

CITY OF ATHENS, TENNESSEE ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS June 30, 2006 (Unaudited)

| Fiscal Year | Real Property | Personal Property | Public Utility Property | Less Tax Exempt Property | Total Taxable Assessed Value | Estimated Market Value | City Property Tax Rate |
|----------------|------------------|----------------------|----------------------------|-----------------------------|---------------------------------|---------------------------|---------------------------|
| 1997 | \$ 120,253,545 | \$ 39,787,150 | \$ 6,128,300 | \$ 6,375,481 | \$ 159,793,514 | \$ 514,237,599 | 1.86 |
| 1998 (1) | 168,677,870 | 52,224,956 | 7,159,465 | 8,750,169 | 219,312,122 | 691,327,896 | 1.45 |
| 1999 `´ | 173,881,910 | 70,407,339 | 7,453,775 | 9,658,738 | 242,084,286 | 765,648,948 | 1.45 |
| 2000 | 185,738,817 | 92,282,084 | 7,538,125 | 10,956,172 | 274,602,854 | 854,790,829 | 1.45 |
| 2001 | 180,866,984 | 87,102,270 | 7,265,321 | 10,560,049 | 264,674,526 | 837,756,475 | 1.45 |
| 2002 | 177,694,878 | 84,493,381 | 6,328,788 | 10,302,315 | 258,214,732 | 852,941,016 | 1.45 |
| 2003 (1) | 231,552,089 | 91,337,810 | 7,210,349 | 12,665,105 | 317,435,143 | 1,005,090,291 | 1.29 |
| 2004 | 234,482,438 | 90,276,371 | 7,765,595 | 12,758,114 | 319,766,290 | 1,010,933,001 | 1.29 |
| 2005 | 232,808,860 | 92,600,618 | 7,613,415 | 12,777,240 | 320,245,653 | 1,051,808,986 | 1.29 |
| 2006 | 239,201,033 | 98,373,977 | 7,202,231 | 13,228,224 | 331,549,017 | 1,088,679,712 | 1.29 |

Data Source: McMinn County Tax Assessor's Office

(1) Reappraisal

CITY OF ATHENS, TENNESSEE DIRECT AND OVERLAPPING PROPERTY TAX RATES (PER \$100 OF ASSESSED VALUE) LAST TEN FISCAL YEARS June 30, 2006 (Unaudited)

| Tax | City | County (Overlapping | |
|---------------------|---------------|------------------------|-------|
| Year | (Direct Rate) | Rate) | Total |
| 1997 | 1.86 | 2.53 | 4.39 |
| 1998 ⁽¹⁾ | 1.45 | 1.98 | 3.43 |
| 1999 | 1.45 | 1.98 | 3.43 |
| 2000 | 1.45 | 1.98 | 3.43 |
| 2001 | 1.45 | 2.23 | 3.68 |
| 2002 | 1.45 | 2.23 | 3.68 |
| 2003 (1) | 1.29 | 1.90 | 3.19 |
| 2004 | 1.29 | 1.90 | 3.19 |
| 2005 | 1.29 | 1.90 | 3.19 |
| 2006 | 1.29 | 1.90 | 3.19 |

(1) Reappraisal

Sources: Minutes of City Council and County Commission meetings

CITY OF ATHENS, TENNESSEE PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO June 30, 2006 (Unaudited)

| | 2006 | | | | 1997 | | |
|--------------------------|------------------------|---------------------------|--|------------------------|------------------------|---------------------------|--|
| Taxpayer | Type of Business | Taxable Assessed Value | Percentage of Total Taxable Assessed Value | Taxpayer | Type of Business | Taxable Assessed Value | Percentage of Total Taxable Assessed Value |
| Denso Tennessee, Inc. | Automotive parts | | | Nippondenso | Automotive parts | | |
| | manufacturer | \$ 43,535,258 | 13.1 | Tennessee, Inc. | manufacturer | \$ 5,233,558 | 3.2 |
| Collins and Aikman | Automotive parts | | | Davidson Textron, Inc. | Automotive parts | | |
| | manufacturer | 11,288,633 | 3.4 | | manufacturer | 5,129,702 | 3.1 |
| Johnson Controls | Automotive seating | 10,762,464 | 3.2 | Johnson Controls | Automotive seating | 4,212,488 | 2.6 |
| Mayfield Dairy | | | | BellSouth | Telephone company | 4,090,581 | 2.5 |
| Farms, Inc. | Dairy products | 9,346,467 | 2.8 | Thomas & Betts | Electrical component | | |
| Athens Regional | Healthcare | | | | manufacturer | 3,644,280 | 2.2 |
| Medical Center | Healthcare | 5,470,656 | 1,7 | Mayfield Dairy | | | |
| Thomas & Betts | Electrical component | | | Farms, Inc. | Dairy products | 3,528,901 | 2.2 |
| | manufacturer | 4,998,826 | 1.5 | | | | |
| Walmart | Retail | 4,642,600 | 1.4 | Athens Products | Appliance component | | |
| BellSouth | Telephone company | 4,562,437 | 1.4 | | manufacturer | 3,445,406 | 2.1 |
| Plastic Industries, Inc. | Plastic component | | | Athens Furniture | Furniture manufacturer | 3,043,896 | 1.9 |
| | manufacturer | 3,528,601 | 1.1 | WCI | Appliance manufacturer | 2,424,673 | 1.5 |
| NP of Tennessee, LP | Real Estate Investment | 3,025,440 | 0.9 | Columbia Regional | | | |
| | | | | Medical Center | Healthcare | 2,312,160 | 1.4 |

NOTE: Total assessed valuations for 2006 and 1997 are \$331,549,017 and \$159,793,514, respectively.

Source: Official records of the Department of Finance

CITY OF ATHENS, TENNESSEE PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS June 30, 2006 (Modified Accrual Basis of Accounting)

| Fiscal Year | Taxes Levied for | Collected the Fiscal Year | | Collections in | Total Collecti | ons to Date |
|----------------|---------------------|------------------------------|------------|----------------|---------------------------------------|-------------|
| Ended | the Fiscal | | Percentage | Subsequent | · · · · · · · · · · · · · · · · · · · | Percentage |
| June 30 | Year | Amount | of Levy | Years | Amount | of Levy |
| 1997 | \$ 2,840,542 | \$ 2,676,762 | 94.23 | \$ 163,695 | \$ 2,840,457 | 99.99 |
| 1998 | 2,996,864 | 2,831,098 | 94.46 | 165,738 | 2,996,836 | 99.99 |
| 1999 | 3,235,618 | 3,072,547 | 94.96 | 162,962 | 3,235,509 | 99.99 |
| 2000 | 3,517,335 | 3,345,637 | 95.12 | 170,783 | 3,516,420 | 99.99 |
| 2001 | 3,967,737 | 3,507,205 | 88.39 | 459,590 | 3,966,795 | 99.99 |
| 2002 | 3,839,981 | 3,652,247 | 95.11 | 187,429 | 3,839,676 | 99.99 |
| 2003 | 3,878,286 | 3,549,421 | 91.52 | 325,679 | 3,875,100 | 99.92 |
| 2004 | 4,207,118 | 3,897,907 | 92.65 | 296,226 | 4,194,133 | 99.69 |
| 2005 | 4,138,579 | 3,838,801 | 92.76 | 130,943 | 3,969,744 | 95.92 |
| 2006 | 4,224,749 | 3,996,467 | 94.60 | | 3,996,467 | 94.60 |

Source: Official records of Department of Finance

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CITY OF ATHENS, TENNESSEE RATIO OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS June 30, 2006

| Fiscal Year | General Obligation Bonds | Notes Payable | mpensated lbsences | Total Primary Government | Percentage of Personal Income | Per apita |
|----------------|--------------------------------|------------------|-----------------------|--------------------------------|-------------------------------------|--------------|
| 1997 | \$ 3,905,000 | \$ 1,692,477 | \$ 204,107 | \$ 5,801,584 | 4.43% | \$ 456 |
| 1998 | 3,345,000 | 2,852,209 | 204,370 | 6,401,579 | 4.89 | 503 |
| 1999 | 2,870,000 | 2,954,900 | 202,171 | 6,027,071 | 4.60 | 473 |
| 2000 | 2,375,000 | 2,907,500 | 186,126 | 5,468,626 | 4.09 | 430 |
| 2001 | 1,835,000 | 2,857,700 | 191,565 | 4,884,265 | 2.21 | 369 |
| 2002 | 1,270,000 | 2,805,400 | 200,126 | 4,275,526 | 1.93 | 323 |
| 2003 | 655,000 | 2,750,500 | 204,936 | 3,610,436 | 1.62 | 270 |
| 2004 | - | 4,695,400 | 200,936 | 4,896,336 | 2.20 | 367 |
| 2005 | - | 7,114,000 | 213,931 | 7,327,931 | 3.29 | 550 |
| 2006 | - | 7,304,300 | 208,994 | 7,513,294 | 3.34 | 563 |

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

Source: Official records of Department of Finance

Source: Percentage of personal income and per capita data from Table 14

CITY OF ATHENS, TENNESSEE RATIO OF GENERAL DEBT OUTSTANDING LAST TEN FISCAL YEARS June 30, 2006

| | Gene | eral Debt Outstan | ding | | | | Percentage of Actual | , |
|----------------------|-------------------------------------|-------------------------------------|-------------------------------------|------|--|-------------------------------------|---------------------------------|-------------------|
| Fiscal Year | General Obligation Bonds | Notes Payable | Total | Obli | ss General gation Debt vice Fund | Net General Debt | Taxable Value of Property | Per apita |
| 1997 | \$ 3,905,000 | \$ 1,692,477 | \$ 5,597,477 | \$ | 22,294 | \$ 5,575,183 | 3.50% | \$ 440 |
| 1998 1999 2000 | 3,345,000 2,870,000 2,375,000 | 2,852,209 2,954,900 2,907,500 | 6,197,209 5,824,900 5,282,500 | | 972,204 1,055,228 1,081,476 | 5,225,005 4,769,672 4,201,024 | 2.83 2.41 1.92 | 487 458 415 |
| 2000 2001 2002 | 1,835,000 1,270,000 | 2,807,300 2,857,700 2,805,400 | 4,692,700 4,075,400 | | 1,102,921 | 3,589,779 2,923,411 | 1.92 1.77 1.58 | 355 308 |
| 2003 2004 | 655,000 | 2,750,500 4,695,400 | 3,405,500 4,695,400 | | 1,180,621 1,210,045 | 2,224,879 3,485,355 | 1.07 1.47 | 255 352 |
| 2005 2006 | - | 7,114,000 7,304,300 | 7,114,000 7,304,300 | | 1,574,454 1,951,458 | 5,539,546 5,352,842 | 2.22 2.20 | 534 548 |

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

Source: Official records of Department of Finance

Source: Percentage of personal income and per capita data from Table 14

CITY OF ATHENS, TENNESSEE DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT June 30, 2006

| Governmental Unit | Debt Outstanding | Estimated Percentage Applicable | Estimated Share of Overlapping Debt |
|--|---------------------|---------------------------------------|--|
| McMinn County (debt repaid with property taxes) | \$ 326,105 | 27.00% | \$ 88,048 |
| City of Athens (direct debt) | 7,513,294 | 100.00 | 7,513,294 |
| Total direct and overlapping debt | | | \$ 7,601,342 |

Source: Official records of McMinn County and the Department of Finance

CITY OF ATHENS, TENNESSEE LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS June 30, 2006

The State of Tennessee imposes no legal debt margin on municipalities. The City of Athens has not established a legal debt margin; therefore, this schedule is inapplicable.

CITY OF ATHENS, TENNESSEE PLEDGED REVENUE COVERAGE LAST TEN FISCAL YEARS June 30, 2006

All debt for the City of Athens is general obligation debt; therefore, this schedule is inapplicable.

CITY OF ATHENS, TENNESSEE DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS June 30, 2006

| | | | Pe | r Capita | | | Civilian | |
|--------|------------|----------------------|----|----------|--------|------------|----------|--------------|
| Fiscal | | Personal | Р | ersonal | Median | School | Labor | Unemployment |
| Year | Population | Income | I | ncome | Age | Enrollment | Force | Rate |
| 1005 | 10 500 | . 100 000 404 | • | 10.000 | | 1 555 | 0.501 | |
| 1997 | 12,729 | \$ 130,930,494 | \$ | 10,286 | 34.8 | 1,777 | 9,521 | 7.50% |
| 1998 | 12,729 | 130,930,494 | | 10,286 | 34.8 | 1,777 | 9,460 | 6.20 |
| 1999 | 12,729 | 130,930,494 | | 10,286 | 34.8 | 1,745 | 9,364 | 5.00 |
| 2000 | 12,729 | 133,756,332 | | 10,508 | 34.8 | 1,733 | 10,063 | 4.40 |
| 2001 | 13,220 | 221,104,500 | | 16,725 | 36.5 | 1,833 | 10,333 | 8.30 |
| 2002 | 13,220 | 221,104,500 | | 16,725 | 36.5 | 1,709 | 9,818 | 8.00 |
| 2003 | 13,334 | 223,011,150 | | 16,725 | 36.5 | 1,700 | 9,979 | 7.40 |
| 2004 | 13,334 | 223,011,150 | | 16,725 | 36.5 | 1,661 | 9,997 | 5.90 |
| 2005 | 13,334 | 223,011,150 | | 16,725 | 36.5 | 1,670 | 9,998 | 6.50 |
| 2006 | 13,334 | 225,037,918 | | 16,877 | 36.5 | 1,638 | 10,238 | 6.30 |

Source: U.S. Census, U.S. Bureau of Economic Analysis, Tennessee Department of Labor, and Athens City Schools

CITY OF ATHENS, TENNESSEE PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO June 30, 2006

| 2006 | | | | | |
|----------------------------|----------------------|---|--|--|--|
| Employer | Taxable Employees | Percentage of Total City Employment | | | |
| Denso Tennessee, Inc. | 1,100 | 10.74 | | | |
| Johnson Controls, Inc. | 700 | 6.84 | | | |
| Collins & Aikman | 585 | 5.71 | | | |
| Mayfield Dairy Farms, Inc. | 550 | 5.37 | | | |
| Thomas & Betts | 412 | 4.02 | | | |
| Heil Trailer | 350 | 3.42 | | | |
| Plastic Industries, Inc. | 245 | 2.39 | | | |
| Dynasty Spas | 240 | 2.34 | | | |
| Mills Products | 190 | 1.86 | | | |
| Texas Hydraulics | 185 | 1.82 | | | |
| | 4,557 | 44.51 | | | |

| | 1997 | |
|----------------------------|----------------------|---|
| Employer | Taxable Employees | Percentage of Total City Employment |
| Davidson Textron, Inc. | 910 | 9.56 |
| Athens Furniture | 895 | 9.40 |
| Johnson Controls, Inc. | 560 | 5.88 |
| Mayfield Dairy Farms, Inc. | 500 | 5.25 |
| Thomas & Betts | 495 | 5.20 |
| Plastic Industries, Inc. | 375 | 3.94 |
| Heil Trailer | 350 | 3.68 |
| Athens Products | 350 | 3.68 |
| Neville Industries | 285 | 2.99 |
| Damy Industries | 210 | 2.20 |
| | 4,930 | 51.78 |

Source: McMinn County Economic Development Authority

CITY OF ATHENS, TENNESSEE FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM LAST FOUR FISCAL YEARS June 30, 2006

| | Full-Time Equivalent Employees as of June 30 | | | | | |
|------------------------|--|------|------|------|--|--|
| Function/Program | 2003 | 2004 | 2005 | 2006 | | |
| City Manager | 2 | 2 | 2 | 2 | | |
| Finance | 5 | 5 | 5 | 5 | | |
| Human Resources | 2 | 2 | 2 | 2 | | |
| Purchasing | 2 | 2 | 2 | 2 | | |
| Emergency Preparedness | 1 | - | - | - | | |
| Communications | 13 | 8 | 8 | 8 | | |
| Community Development | 4 | 4 | 4 | 4 | | |
| Police | 34 | 34 | 34 | 34 | | |
| Fire | 22 | 21 | 21 | 22 | | |
| Parks and Recreation | 10 | 10 | 10 | 10 | | |
| Public Works | 36 | 36 | 36 | 36 | | |
| | 131 | 124 | 124 | 125 | | |

Source: City Finance Department

CITY OF ATHENS, TENNESSEE OPERATING INDICATORS BY FUNCTION/PROGRAM LAST FOUR FISCAL YEARS June 30, 2006

| Function/Program | 2003 | 2004 | 2005 | 2006 |
|------------------------------------|-------|-------|-------|-------|
| Governmental Activities: | | | | |
| Community Development | | | | |
| Number of building permits | 561 | 627 | 585 | 517 |
| Police | | | | |
| Number of arrests | 1,168 | 895 | 1,155 | 1,180 |
| Number of traffic citations issued | 3,416 | 6,061 | 6,852 | 5,815 |
| Fire | | | | |
| Total calls | 403 | 431 | 430 | 379 |
| Inspections | 397 | 401 | 403 | 281 |
| Business-type Activities: | | | | |
| Conference Center | | | | |
| Rentals | 81 | 78 | 79 | 111 |
| | | | | |

Source: Various City Departments

CITY OF ATHENS, TENNESSEE INFRASTRUCTURE STATISTICS BY FUNCTION LAST FOUR FISCAL YEARS June 30, 2006

| Function/Program | 2003 | 2004 | 2005 | 2006 |
|--------------------------|---------|---------|---------|---------|
| Police: | | | | |
| Stations | 1 | 1 | 1 | 1 |
| Patrol units | 13 | 13 | 14 | 14 |
| Fire: | | | | |
| Stations | 2 | 2 | 2 | 2 |
| Fire trucks | 6 | 6 | 6 | 6 |
| Parks and recreation: | | | | |
| Parks | 10 | 10 | 10 | 10 |
| Park acreage | 233 | 233 | 233 | 233 |
| Tennis courts | 13 | 13 | 13 | 13 |
| Softball fields | 5 | 5 | 5 | 5 |
| Baseball fields | 3 | 3 | 3 | 3 |
| Conference center | . 1 | . 1 | 1 | 1 |
| Soccer fields | 3 | 3 | 3 | 3 |
| Public works: | | | | |
| Streets (miles) | 125 | 125 | 125 | 126 |
| Square feet of sidewalks | 693,077 | 693,077 | 693,077 | 693,077 |
| New traffic signals | - | - | 2 | 1 |

Source: Various City Departments

NEAL, SCOUTEN & MCCONNELL, P.C. CERTIFIED PUBLIC ACCOUNTANTS 633 Chestnut Street Suite 1440 Republic Centre Chattanooga, Tennessee 37450-1440

Report of Independent Certified Public Accountants on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards

To the City Council City of Athens Athens, Tennessee

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Athens, Tennessee, as of and for the year ended June 30, 2006, which collectively comprise the City of Athens, Tennessee's basic financial statements and have issued our report thereon dated September 9, 2006. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Athens, Tennessee's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Athens, Tennessee's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

COMPONENT UNIT – ATHENS UTILITIES BOARD

Internal Control Over Financial Reporting

Our separate component unit report dated September 22, 2006, did not disclose any matters involving the internal control over financial reporting and its operations that were considered to be a material weakness.

Compliance and Other Matters

Our separate component unit report dated September 22, 2006, disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>.

COMPONENT UNIT – ATHENS CITY BOARD OF EDUCATION

Internal Control Over Financial Reporting

Our separate component unit report dated July 26, 2006, did not disclose any matters involving the internal control over financial reporting and its operations that were considered to be a material weakness.

Compliance and Other Matters

Our separate component unit report dated July 26, 2006, disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>.

This report is intended solely for the information and use of the City Council, management, others within the Organization, the State of Tennessee, and federal and state awarding agencies and pass through entities and is not intended to be and should not be used by anyone other than these specified parties.

Neal, Swaten & ME Connell, P.C.

Chattanooga, Tennessee September 9, 2006 This page intentionally left blank.